

BUDGET INFORMATION - Non-Construction Programs

1. Program/Project Identification No. EE0009980		2. Program/Project Title Weatherization Assistance Program: Bipartisan Infrastructure Law	
3. Name and Address Florida State of 107 E. Madison Street Tallahassee, FL 323990000	4. Program/Project Start Date 07/01/2022		
	5. Completion Date 06/30/2027		

SECTION A - BUDGET SUMMARY

Grant Program Function or Activity (a)	Federal Catalog No. (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. Federal	81.042	\$ 0.00		\$ 93,648,158.00		\$ 93,648,158.00
2.						
3.						
4.						
5. TOTAL		\$ 0.00	\$ 0.00	\$ 93,648,158.00	\$ 0.00	\$ 93,648,158.00

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	Grant Program, Function or Activity				Total (5)
	(1) GRANTEE ADMINISTRATI ON	(2) SUBGRANTEE ADMINISTRATI ON	(3) GRANTEE T&TA	(4) SUBGRANTEE T&TA	
a. Personnel	\$ 974,225.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 974,225.00
b. Fringe Benefits	\$ 370,205.50	\$ 0.00	\$ 0.00	\$ 0.00	\$ 370,205.50
c. Travel	\$ 0.00	\$ 0.00	\$ 794,248.00	\$ 0.00	\$ 794,248.00
d. Equipment	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
e. Supplies	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
f. Contract	\$ 5,104,313.50	\$ 7,023,612.00	\$ 7,386,435.00	\$ 8,180,684.00	\$ 90,934,611.50
g. Construction	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
h. Other Direct Costs	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
i. Total Direct Charges	\$ 6,448,744.00	\$ 7,023,612.00	\$ 8,180,683.00	\$ 8,180,684.00	\$ 93,073,290.00
j. Indirect Costs	\$ 574,868.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 574,868.00
k. Totals	\$ 7,023,612.00	\$ 7,023,612.00	\$ 8,180,683.00	\$ 8,180,684.00	\$ 93,648,158.00
7. Program Income	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

BUDGET INFORMATION - Non-Construction Programs

1. Program/Project Identification No. EE0009980		2. Program/Project Title Weatherization Assistance Program: Bipartisan Infrastructure Law	
3. Name and Address Florida State of 107 E. Madison Street Tallahassee, FL 323990000	4. Program/Project Start Date 07/01/2022		
	5. Completion Date 06/30/2027		

SECTION A - BUDGET SUMMARY						
Grant Program Function or Activity (a)	Federal Catalog No. (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1.						
2.						
3.						
4.						
5. TOTAL		\$ 0.00	\$ 0.00	\$ 93,648,158.00	\$ 0.00	\$ 93,648,158.00

SECTION B - BUDGET CATEGORIES					
6. Object Class Categories	Grant Program, Function or Activity				Total (5)
	(1) PROGRAM OPERATIONS	(2) HEALTH AND SAFETY	(3) LIABILITY INSURANCE	(4) FINANCIAL AUDITS	
a. Personnel	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 974,225.00
b. Fringe Benefits	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 370,205.50
c. Travel	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 794,248.00
d. Equipment	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
e. Supplies	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
f. Contract	\$ 54,512,760.00	\$ 8,176,807.00	\$ 220,000.00	\$ 330,000.00	\$ 90,934,611.50
g. Construction	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
h. Other Direct Costs	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
i. Total Direct Charges	\$ 54,512,760.00	\$ 8,176,807.00	\$ 220,000.00	\$ 330,000.00	\$ 93,073,290.00
j. Indirect Costs	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 574,868.00
k. Totals	\$ 54,512,760.00	\$ 8,176,807.00	\$ 220,000.00	\$ 330,000.00	\$ 93,648,158.00
7. Program Income	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
WEATHERIZATION ANNUAL FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

IV.1 Subgrantees

Subgrantee (City)	Planned Funds/Units
Bay County Council on Aging, Inc. (Panama City)	\$2,163,625.00 135
Brevard County Board of County Commissioners (Melbourne)	\$2,556,603.00 179
Capital Area Community Action Agency, Inc. (Tallahassee)	\$3,808,134.00 317
Central Florida Community Action Agency, Inc. (Gainesville)	\$4,412,670.00 384
Centro-Campesino Farmworker Center, Inc. (Florida City)	\$11,317,181.00 1,148
Community Action Program Committee, Inc. (Pensacola)	\$6,263,690.00 589
Lake Community Action Agency, Inc. (Eustis)	\$2,005,736.00 118
Meals on Wheels, Etc., Inc. (Sanford)	\$2,151,899.00 134
Miami-Dade County (Miami)	\$5,263,137.00 478
Mid Florida Community Services, Inc. (Brooksville)	\$6,390,813.00 603
Monroe County Board of County Commissioners (Key West)	\$1,026,157.00 10
Northeast Florida Community Action Agency, Inc. (Jacksonville)	\$6,525,606.00 618
Osceola County Council on Aging, Inc. (Kissimmee)	\$5,521,352.00 507
Pinellas County Urban League, Inc. (St. Petersburg)	\$3,312,714.00 263
St. Johns Housing Partnership, Inc. (St. Augustine)	\$3,173,226.00 247
Step Up Suncoast, Inc. (Sarasota)	\$3,101,839.00 239
TO BE DETERMINED (Tallahassee)	\$2,867,720.00 213
TO BE DETERMINED (Brooksville)	\$6,581,754.00 624
Total:	\$78,443,856.00 6,806

IV.2 WAP Production Schedule

Weatherization Plans	Units
Total Units (excluding reweatherized)	6,806
Rewatherized Units	0
Average Unit Costs, Units subject to DOE Project Rules	
VEHICLE & EQUIPMENT AVERAGE COST PER DWELLING UNIT (DOE RULES)	

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
WEATHERIZATION ANNUAL FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

A	Total Vehicles & Equipment (\$5,000 or more) Budget	\$0.00
B	Total Units Weatherized	6,806
C	Total Units Reweatherized	0
D	Total Dwelling Units to be Weatherized and Reweatherized (B + C)	6,806
E	Average Vehicles & Equipment Acquisition Cost per Unit (A divided by D)	\$0.00
AVERAGE COST PER DWELLING UNIT (DOE RULES)		
F	Total Funds for Program Operations	\$54,512,760.00
G	Total Dwelling Units to be Weatherized and Reweatherized (from line D)	6,806
H	Average Program Operations Costs per Unit (F divided by G)	\$8,009.52
I	Average Vehicles & Equipment Acquisition Cost per Unit (from line E)	\$0.00
J	Total Average Cost per Dwelling (H plus I)	\$8,009.52

IV.3 Energy Savings

Method used to calculate savings: <input checked="" type="checkbox"/> WAP algorithm <input type="checkbox"/> Other (describe below)				
		Units	Savings Calculator (MBtus)	Energy Savings
	This Year Estimate	6806	29.3	199416
	Prior Year Estimate	476	29.3	13947
	Prior Year Actual	416	29.3	12189
Method used to calculate savings description:				

IV.4 DOE-Funded Leveraging Activities

During BIL Program Year (PY) 2022-2027, Florida will not utilize any Department of Energy (DOE) funding for leveraged activities.

IV.5 Policy Advisory Council Members

Check if an existing state council or commission serves in this category and add name below

Melvin Philpot	Type of organization: For-profit or Corporate (not a financial institution or utility) Contact Name: Phone: 4079429332 Email: melvin.philpot@duke-energy.com
Mr. Al Miller	Type of organization: Non-profit (not a financial institution) Contact Name: Phone: 8639563491 Email: amiller@alpi.org
Ms. Amy Yount	Type of organization: Local agency Contact Name: Phone: 94182728877901 Email: ayount@stepupsuncoast.org
Ms. Karen Hagan	Type of organization: Unit of State Government Contact Name: Phone: 8504120085 Email: karen.hagan@apdcares.org
Ms. Keantha Moore	Type of organization: Unit of State Government Contact Name: Phone: 8502457413 Email: keantha.moore@deo.myflorida.com
Ms. Kenya Woodward	Type of organization: Local agency Contact Name: Phone: 9549408041

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
WEATHERIZATION ANNUAL FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Ms. Paige Baker	Email: admin@faca.org Type of organization: Unit of State Government Contact Name: Phone: 8504142390 Email: bakerm@elderaffairs.org
Ms. Shila Salem	Type of organization: Unit of State Government Contact Name: Phone: 8507174518 Email: shila.salem@myflfamilies.com
Terry Mutch	Type of organization: Local agency Contact Name: Phone: 8502222043 Email: terry.mutch@cacaainc.org

IV.6 State Plan Hearings (Note: attach notes and transcripts to the SF-424)

Date Held	Newspapers that publicized the hearings and the dates the notice ran
09/28/2022	Notice ran in the Florida Administrative Register (FAR)
09/28/2022	Notice appeared on FL Department of Economic Opportunity Website
10/10/2022	Public Hearing Held; Transcript Pending

IV.7 Miscellaneous

<p>Recipient Business Officer</p> <p>The representative is authorized to act on the behalf of the Grantee to negotiate the award. All DOE official correspondence related to the award will be addressed to the Recipient Business Officer.</p> <p>Debbie Smiley, Chief</p> <p>Bureau of Economic Self-Sufficiency</p> <p>Division of Community Development</p> <p>Florida Department of Economic Opportunity</p> <p>107 East Madison Street, MSC- 400</p> <p>Tallahassee, Florida 32399</p> <p>Phone (850) 7178467</p> <p>Principal Investigator</p> <p>The technical representative is authorized to act on behalf of the Grantee as project manager for the award. The Grantee's Principal Investigator is the prime point of contact for the DOE Project Officer during the project period of performance and will receive a copy of all DOE official correspondence related to the award.</p> <p>Danielle McNair, Interim Community Program Manager</p> <p>Bureau of Economic Self-Sufficiency,</p> <p>Division of Community Development</p> <p>Florida Department of Economic Opportunity</p> <p>107 East Madison Street, MSC400</p>
--

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
WEATHERIZATION ANNUAL FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Tallahassee, FL 323996508

Phone (850) 7178468

State Plan Review and Submittal

Submittal of the BIL State Plan is subject to review and approval by Executive Office of the Governor (EOG).

Florida WAP Service Provider Termination

Suwannee River Economic Council notified DEO of their wish to terminate their status as a Weatherization Assistance Program service provider in March 2022. A permanent service provider for Madison, Taylor, Hamilton, Suwannee, Lafayette, Gilchrist, Dixie, Union, Columbia, and Bradford County will be selected through the appropriate competitive application process within the next six to eight months. Capital Area Community Action Agency has been named the temporary service provider until a permanent provider is selected.

Tampa-Hillsborough Action Plan was terminated by the DEO on November 1, 2022. A permanent service provider for Polk and Hillsborough County will be selected through the appropriate competitive application process within the next six to eight months. Mid Florida Community Services has been named the temporary service provider until a permanent provider is selected.

Public Hearing

The BIL State Plan public hearing has been scheduled for Monday, October 10, 2022. DEO was unable to hold a public hearing ahead of the October 1, 2022 deadline due to internal routing constraints. Once the public hearing is held and a transcript is provided to DEO, DEO will incorporate this transcript into the BIL State Plan and inform DOE.

Policy Advisory Council

Please see Policy Advisory Council member profiles attached to SF-424.

Davis Bacon Act Compliance

DEO will comply with the Davis Bacon Act, as required.

Buy American Provisions

Buy American Provisions will be in place for any funds used on public buildings, as required.

Solar PV Pilot Program

DEO WAP will be working on establishing and implementing a Solar PV Pilot Program. DEO will work with federal and state partners to obtain guidance on its implementation. It is understood that the process can take years to implement due to the technical nature of solar; however, DEO plans on using expert/consultant services in efforts to create a robust addition to the weatherization program.

Workforce Development

DEO WAP plans on working and establishing a workforce partnership(s) with local and state entities for the purpose of assisting with the ramp-up in production within the State of Florida. The workforce development component will serve to assist WAP Subgrantees handle the influx of dwellings and to ensure consistent workforce is available for the weatherization of units.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

This worksheet should be completed as specified in Section III of the Weatherization Assistance Program Application Package.

V.1 Eligibility

V.1.1 Approach to Determining Client Eligibility

Provide a description of the definition of income used to determine eligibility

All dwelling units to be weatherized shall be determined eligible in such a manner to ensure that each weatherized unit meets the qualifications of 10 CFR 440.22, "Eligible Dwelling units." Eligibility may be categorical or traditional.

Categorical Eligibility:

Categorical eligibility applies when one or more persons living in the dwelling unit has received cash assistance payments under Title IV or XVI of the Social Security Act, or applicable state or local law at any time during the 12 months preceding the determination of eligibility for weatherization assistance; or one or more persons in the unit is eligible for assistance under the Low Income Home Energy Assistance Act of 1981, provided that such basis is at least 200 percent of the poverty level.

Additionally, categorical eligibility will expand to include U.S. Department of Housing and Urban Development's (HUD) means-tested programs' income qualifications at or below 80 percent of Area Median Income. (Examples of HUD program but not limited to Community Development Block Grants (CDBG), HOME Investment Partnerships Program (HOME), Lead Hazard Control & Healthy Homes Program (OLHCHH), etc.).

Certification that applicants have met the income requirements of HUD means-tested programs through mechanisms including, but not limited to, applicant documentation, interagency lists of recipients, shared system databases, etc. Method of verification of eligibility must be included in the client file.

The beneficiaries of this change include: 1) DOE WAP Grantees and Subgrantees – allowing qualified households for means-tested HUD Programs to be categorically eligible for the WAP. 2) Low-income eligible households being served by removing the additional burden of applying for and submitting the same documentation to multiple programs to receive comprehensive services.

Traditional Eligibility:

Traditional eligibility applies to any household whose income is at or below 200 percent of the poverty level determined in accordance with criteria established by the Director of the Office of Management and Budget for the 12 months preceding the application.

All income documentation/information must be recertified after 180 days of the original income verification date. If it is determined that a Subgrantee weatherizes a dwelling of a household that does not meet the income eligibility guidelines in WAP, that Subgrantee will be required to reimburse WAP the total cost of the weatherization activity and generated Program Support (PS).

Describe what household eligibility basis will be used in the Program

A household shall be defined as a family unit meeting the qualifications listed above to qualify for weatherization. In Florida, any household meeting either categorical or traditional eligibility would be eligible to receive WAP benefits.

Describe the process for ensuring qualified aliens are eligible for weatherization benefits

Florida will follow the guidance provided by the U.S. Department of Health and Human Services (HHS) under the Low-Income Home Energy Assistance Program (LIHEAP) available at:
<https://www.acf.hhs.gov/ocs/resource/liheap-in-hhs-guidance-on-the-use-of-social-security-numbers-ssns-and-citizenship-status-verification>

V.1.2 Approach to Determining Building Eligibility

Procedures to determine that units weatherized have eligibility documentation

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Procedures to determine that units weatherized have eligibility documentation:

Single-Family dwellings with clear proof of ownership are eligible units for weatherization. The Subgrantee is required to collect proof of ownership documentation from applicants and maintain this proof in the client file.

No dwelling unit may be weatherized without documentation that the dwelling unit is an eligible unit. During the initial client application process, the application must provide evidence or income documentation satisfactory to the Subgrantee outreach worker that the household meets the eligibility requirements. The documentation must be maintained in the client file and made available for inspection by the Subgrantee and state staff. In accordance with the U.S. Department of Energy (DOE) Weatherization Program Notice 21-3, DEO will follow the calculation method as outlined in Florida Policy & Procedure manual. The method of calculation shall be determined by the Grantee and will be applied uniformly by all Subgrantees.

Determine eligibility based on owner documentation and income document for renters

DEO requires the subgrantee obtain applications from renters that have applied for weatherization services before investing any funds in the project and to determine eligibility to weatherization services under 10 CFR Part 440.22. DEO requires that subgrantees enter into a written agreement with owners of rental buildings that will receive weatherization assistance, using a form provided by DEO and located in the WAP Policy and Procedures Manual under 'WAP Landlord Permission to Perform Assessment and Inspections for Rental Units Agreement,' (Landlord Agreement) before any funds are invested in a project. The agreement names the tenants as third-party beneficiaries of the agreement, to establish certain rights.

In accordance with Federal rules and guidance intended to limit undue or excessive enhancement of the value of rental units resulting from investment of weatherization funds, DEO may require landlords to contribute to the cost of the weatherization work scope as a condition of receiving assistance. Furthermore, naming the tenant as a third-party beneficiary provides the tenant with recourse in the legal system if a building owner violates the terms of the agreement.

DEO renter procedure will require that:

- Written permission of the building owner is received before any work commences;
- Benefits of weatherization assistance primarily accrue to the low-income tenants residing in the rental units;
- Tenants and owners are notified in writing of their rights and the procedures tenants may follow to complain or appeal should improper rent increases occur;
- No undue or excessive enhancement of the value of the assisted building results from installation of weatherization materials with weatherization funds;
- Landlords agree in writing to restrictions on their use of the building after weatherization funds are invested;
- Landlords participate in the financing of weatherization activities, if applicable; and,
- And other conditions listed under the Landlord Agreement.

For more information on building eligibility limitations and weatherization of rental units, see Chapter 3. Section 3.B, and Chapter 4. Section 6 of the WAP Policy and Procedures Manual.

Describe Reweatherization compliance

Section 1011(h) of the Energy Act of 2020 and 42 U.S. Code § 6865(c)(2), as amended, removed the re-weatherization date, September 30, 1994, and created a "rolling" option. Re-weatherization is defined as "*Dwelling units weatherized (including dwelling units partially weatherized) under this part or under other Federal programs (in this paragraph referred to as 'previous weatherization'), may not receive further financial assistance for weatherization until the date that is 15 years after the date such previous weatherization was completed.*" The priority is to serve dwelling units that have not received prior services. All dwelling units eligible for re-weatherization, must have an audit performed using DOE-approved energy audit tool, National Energy Audit Tool (NEAT), or the Mobile Home Energy Audit Tool (MHEA), to justify the cost of the measures being installed. Eligible dwelling units may not receive weatherization services again unless such dwelling unit has been damaged by fire, flood, or act of God and repair of the damage to weatherization materials is not paid for by insurance or other federal funds such as the Federal Emergency Management Agency (FEMA).

Describe what structures are eligible for weatherization

Structures eligible for weatherization include single family, manufactured housing, and multi-family housing. All structures must be stationary and have a specific mailing (street) address.

Nonstationary homes such as campers and RVs are not eligible to receive weatherization services. The use of a post office box in lieu of a specific mailing address for a nonstationary home will not be accepted.

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

'Tiny homes' have no formal definition, but are classified as 'single-family homes, typically occupying 400 square feet or less.' Stationary tiny homes, with a specific mailing address, are eligible to receive weatherization services.

Additionally, every dwelling weatherized must meet both the client eligibility and the building eligibility requirements. Structures are ineligible for weatherization funds if they are condemned, scheduled for demolition or designated for acquisition or clearance by a federal, state or local program within 12 months from the date of weatherization scheduled completion.

If conditions exist that preclude the weatherization of the structure, a brief written description of the conditions should be supplied to the client. This notification should be coupled with the notification that weatherization assistance is deferred until such time that the problem conditions have been resolved. The Subgrantee should inform the client of a "reasonable" amount of time for the resolution of the problem conditions. (See Deferral Standards).

Describe how Rental Units/Multifamily Buildings will be addressed

Rental Units:

Weatherization of rental units is an allowable activity. There are specific guidelines that are addressed in the Florida WAP Manual, Procedures and Guidelines section, and WPN 22-13 Weatherization of Rental Units. These include:

1. After the client application has been received and it is determined that the household meets the eligibility requirements, the owner must provide proof of ownership (a copy of the deed or property tax receipt).
2. The property owner must sign the Landlord Agreement Form (LAF) and Permission to Enter Premises (PEP) form. The Landlord Agreement Form stipulates that:
 - o The benefits of the services accrue primarily to the tenants.
 - o For a period of 12 months, the tenant will not be subject to a rent increase (unless demonstrated that they are related to other matters not related to the weatherization work performed).
 - o A tenant rent increase complaint may be appealed by the owner.
 - o No undue enhancements shall occur to the value of the dwelling unit.
 - o Encourage financial participation by the owner if feasible.
3. In cases of rental units in multi-family buildings, a 66 percent or 50 percent rule for determining income eligibility requirements must be followed per 10 CFR 440.22(b)(2).

Multi-Family Units:

Multi-family units (five or more units) require case-by-case approval from DOE.

Florida requirements for determining eligibility of multi-family dwellings follow DOE guidance:

1. WPN 22-12, Multifamily Weatherization

Projects being considered for weatherization must be confirmed to meet the 66 percent rule for determining eligible dwellings or, in special cases, the 50 percent rule. The buildings that are subject to the 50 percent threshold are duplexes, four-unit buildings, and certain eligible types of large multi-family buildings. In the final rule published on

December 8, 2000, DOE provided guidance on what types of large multi-family buildings may be subject to the 50 percent threshold. (65 Fed. Reg. 77210, Dec. 8, 2000.)

The same assessment of property/unit requirements utilized for single family rental units (PEP and BOA/LAF) will apply to any multi-family project that a Subgrantee may consider weatherizing. Subgrantees considering undertaking a multi-family project within their service area must contact the state WAP office for any additional guidance and then submit the application documentation for review. Then the package will be forwarded to DOE for review and approval. A multi-family project cannot proceed until approved by DOE and then by the state WAP office.

DEO follows guidance offered in WPN 22-5 that streamlines the qualification of certain HUD multi-family properties for weatherization work, including streamlining income eligibility determination and ensuring that benefits accrue primarily to the low-income residents.

Describe the deferral Process

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

The Florida Weatherization Assistance Program (WAP) may elect to defer a dwelling from receiving weatherization services where health and safety hazards exist for WAP staff, contractors, clients or where conditions prevent the safe and effective implementation of weatherization measures. The decision to defer work in a dwelling, or in extreme cases, provide no weatherization services, is difficult but necessary in some cases. This does not mean that assistance will never be available, but that work must be postponed until the problem can be resolved. Information for making this determination may become evident during the eligibility process, during the audit, or after work has started.

Conditions that may cause a dwelling to be deferred may include, but are not limited to, the following:

- The dwelling was weatherized in the past 15 years.
- The dwelling unit is vacant.
- The dwelling unit is for sale.
- The dwelling unit is scheduled for demolition.
- When there are minor children in the dwelling, but no adult client or adult agent of the client at the time of the estimate or at any other time Subgrantee personnel must enter the dwelling.
- The eligible member of the household moves from the dwelling unit where weatherization activities and services are in progress. In such a case, the Subgrantee must determine whether to complete the work and the circumstances must be documented in the client file.
- The client has known health conditions that prohibit the installation of insulation and other weatherization materials. When a person's health may be at risk and/or the work activities could constitute a health or safety hazard, the occupant at risk will be required to take appropriate action based on severity of risk. Temporary relocation of at-risk occupants may be allowed on a case-by-case basis. Failure or the inability to take appropriate actions must result in deferral.
- The dwelling unit is deemed by the auditor to have irreparable conditions that pose a threat to the health or safety of the crew or subcontractor.
- The mobile home is improperly installed (for example, inadequate supports).
- The dwelling unit is uninhabitable (for example, a burned-out apartment).
- There are health or safety hazards that must be corrected before weatherization services may begin that include, but are not limited to:
 - The presence of animal feces and/or other excrement.
 - Disconnected wastewater pipes.
 - Hazardous electrical wiring; or
 - Unvented combustion appliances.
- The building structure or its mechanical systems, including electrical and plumbing, are in such a state of disrepair that failure is imminent, and the conditions cannot be resolved cost-effectively.
- The house has sewage or other sanitary problems that would further endanger the client and weatherization installers if weatherization work were performed. Deferral may be necessary in cases where a known agent (odors, mustiness, bacteria, viruses, raw sewage, rotting wood, etc.) is present in the home that may create a serious risk to occupants or weatherization workers.
- The property has been condemned or electrical, heating, plumbing, or other equipment has been "red tagged" by local or state building officials or utilities.
- Moisture problems, mold, and/or mildew are so severe they cannot be resolved under existing health and safety measures and with minor repairs.
- The home has drainage related conditions (gutters, downspouts, extensions, flashing, sump pumps, landscape, etc.) that may create a serious health concern and require more than incidental repair.
- Dangerous conditions exist due to high carbon monoxide levels in combustion appliances and cannot be resolved under existing health and safety measures.
- Dangerous conditions exist due to major gas leak(s) and cannot be resolved under existing health and safety measures.
- If pollutants pose a risk to workers and removal cannot be performed or is not allowed by the client. Pollutants include formaldehyde, Volatile Organic Compounds (VOCs), and other air pollutants.
- When the extent and condition of lead-based paint in the house would potentially create further health and safety hazards.
- Infestation of pests, including rodents, vermin, fleas, and roaches, may be cause for deferral where it cannot be reasonably removed or poses health and safety concern for workers.
- If there is a dangerous dog or other animal that poses a threat to weatherization workers.
- Improperly stored chemicals, combustible materials, or other fire hazards that present a danger to the occupants or workers.
- The home is cluttered to the extent that mobility and the ability to perform weatherization work is hindered and obstacles create a safety hazard.
- If the home is being remodeled or rehabilitated and the weatherization work is not coordinated with that effort.
- Obvious discrepancies are found between the information supplied by the client on the application and observed conditions at the time of weatherization. The Subgrantee must resolve these discrepancies before weatherization work can continue.
- The client is uncooperative with the Subgrantee, either in demanding that certain work be done and refusing higher priority work that is needed, by being abusive to the work crew or subcontractor, or by being unreasonable in allowing access to the unit. Every attempt should be made to explain the program and the benefits of the work. If this fails, work should be suspended, and DEO should be consulted.
- If, at any time prior to the beginning of work (materials installed in a unit), the Subgrantee determines that the client is no longer eligible or Subgrantee personnel believe that circumstances may have changed, the unit shall not be weatherized until updated information can be obtained from the client.
- The presence of live knob-and-tube wiring in areas where weatherization work must be performed.
- The illegal presence or use of any controlled substance in the home during the weatherization process.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Deferral Procedures:

Deferrals During Audit:

If an auditor arrives at a home, begins to review the dwelling, and determines it should be deferred prior to concluding the audit, the auditor shall immediately contact the Subgrantee Weatherization Director to describe the situation and ask for guidance. If in the auditor's judgment during the audit, they feel the dwelling should be deferred for a problem likely and/or easily fixed and that the dwelling will eventually be weatherized, the audit may continue; however, the auditor shall immediately contact the Subgrantee Weatherization Director to describe the situation and ask for guidance. If possible, the Weatherization Director (or their assignee) may want to meet the auditor in the field to discuss the situation further and consider ideas to allow the audit to continue and avoid deferral. No dwelling may be deferred without approval from the Subgrantee Weatherization Director. If possible, all areas of the home should be inspected to identify all deferral issues to avoid multiple deferrals. Photos of all deferral conditions should be taken and included in the client file with documentation.

If the dwelling must be deferred, the auditor shall provide the homeowner with a brief statement (when feasible) of why they are recommending a deferral. The auditor will then report the recommended deferral to the Subgrantee Weatherization Director, who will assess the documentation (photos, description of the situation), approve or disapprove the deferral, and notify the homeowner in writing of the deferral decision.

If a deferral occurs before the audit is completed, the unit still may be eligible for payment. If the cause of the deferral is resolved, the Subgrantee shall assign the same auditor to the unit to conclude the audit. If a dwelling is deferred after the audit is completed, payment may not be made unless and until the "Administrative Procedures to be Followed for Deferred Units" below is concluded.

Deferral at Time of Measure Installation:

Any crew or contractor who arrives on site and discovers what they believe to be a cause for deferral shall immediately contact the Subgrantees Weatherization Director to discuss the situation and determine a course of action. No work shall be done on the dwelling until the issue is resolved.

If the unit is to be deferred, the contractor shall provide the homeowner with a brief statement (when feasible) of why they are recommending deferral before departing. The contractor will then report the recommended deferral to the Subgrantee Weatherization Director, who will assess the documentation (photos, description of situation), approve or disapprove the deferral, and notify the homeowner in writing of the deferral decision. The contractor shall then be entitled to payment for work completed prior to the deferral.

Administrative Procedures to be followed for Deferred Units:

Once a unit has been deferred, the Subgrantee shall make every effort to bring homeowners back into the program. The Subgrantee shall:

1. Direct a letter to the homeowner informing them the dwelling has been deferred and asking them to correct the deferral conditions and contact the Agency when work is complete. The agency should give the client 60 days following a deferral letter to correct the issue(s). The letter should refer the client to any resources that may assist with the deferral conditions, as well as information on their right to appeal.
2. If no action is taken by the homeowner, a second letter will be sent to the client by certified mail after the 60 days, informing them that they must contact the Subgrantee within 30 days to be eligible for weatherization services.
3. If no response is received to the certified letter, the unit is removed from further consideration by WAP at the current time.
4. If at any time the homeowner states that they cannot or will not make the needed repairs, a final letter shall be sent to the homeowner informing them that they have been removed from the program, and they may not participate in WAP unless and until the identified conditions have been remedied and an updated application is submitted.
5. If the client application exceeds one year, then requalification for WAP eligibility based on updated information and documentation is necessary.

All letters and documentation of efforts to contact or help the homeowner shall be kept in the client's file by the Subgrantee.

When possible, subgrantees are encouraged to make referrals or collaborate with other programs. However, it is the client's responsibility to correct the condition(s) causing the deferral in order for weatherization services to proceed. When the conditions causing the deferral have been addressed, if six (6) months have passed since the last certification, the homeowner will be required to recertify. Clients are asked to contact the subgrantee to reevaluate the home as soon as the conditions that caused the deferral have been addressed. These clients are then given top priority to receive services and are not placed back on the wait list. Documentation regarding the reason for deferral is required in the client file.

Notification and Appeal:

Households shall be informed in writing by the Subgrantee when services are deferred based on the deferral guidelines above. The deferral notice will include instructions to remedy the conditions that led to the deferral or to appeal the deferral based on the 'Complaints and Dispute Resolution' policy. (Chapter 4. Section 7 of the Florida WAP Manual).

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

In unusual situations not covered above or where other problems of a unique nature exist, DEO should be consulted.

If obvious discrepancies are found between the information supplied by the client on the application and observed conditions at the time of weatherization, the Subgrantee must resolve these questions prior to weatherization. Some examples of discrepancies are an obvious change in the client's income (e.g., an unemployed client who is now back to work), a difference in the number of persons living in the dwelling unit (fewer persons than listed, a person or persons not accounted for who may have income), or evidence of an unreported business being conducted in the unit, etc.

As stated above, clients will receive a letter listing the corrections that need to be made in order to avoid deferral. After 60 days, if no action is taken by the client, a second letter will be sent via certified mail instructing the client to respond to the Subgrantee within 30 days to remain eligible for Weatherization services. If after this 90-day period no response is received from the client, they are no longer considered for Weatherization services and must reapply to receive benefits. If the client makes the necessary corrections to avoid deferral, they are given top priority, and do not need to reapply for benefits.

Deferral and Referral Tracking

Subgrantees will record deferrals and referrals on the attached Deferral/Referral Tracking Sheet (See Chapter 7 "Program Guidance Documents"). This tracking mechanism will allow for future evaluation of funding and leveraging activities. Subgrantees will submit completed tracking sheets to DEO contract managers quarterly.

V.1.3 Definition of Children

Definition of children (below age): **12**

V.1.4 Approach to Tribal Organizations

Recommend tribal organization(s) be treated as local applicant?

If YES, Recommendation. If NO, Statement that assistance to low-income tribe members and other low-income persons is equal.

Low-income members of an Indian tribe whose household meets the eligibility requirements are eligible to receive benefits equivalent to the assistance provided to other low-income persons within the state.

Assistance is made available to all low-income residents of the state without regard to tribal organization status, to the extent that funding is available.

DEO has experienced difficulties finding and confirming a member who can fill the role to represent Native Americans. DEO has reached out to the Seminole tribe and Osceola tribe and is continuously working with other entities to ensure the Policy Advisory Council has a Native American representative.

V.2 Selection of Areas to Be Served

Services will be available in each of Florida's 67 counties. The weatherization funds are allocated to the local Subgrantee based on an allocation formula comprised of the low-income population of the state against the low-income population of each county, the average number of heating and cooling days in each of the two climate zones, and the overall average energy cost per kilowatt.

Allocation of funds to Subgrantees and across budget categories will be based on the base formula and will not require additional public hearings.

The WAP Subgrantee Policy and Procedures Manual describes the state's response to Subgrantee noncompliance, including recoupment or reduction of funding, Subgrantee probation, and Subgrantee termination.

Suwannee River Economic Council has withdrawn as a Weatherization provider for the following counties: Madison, Taylor, Lafayette, Hamilton, Suwannee, Dixie, Gilchrist, Columbia, Union, and Bradford. These ten (10) counties will be temporarily served by Capital Area Community Action Agency and DEO will be working through the process of competitively selecting provider(s) to cover the ten (10) counties on a permanent basis within the next 6 to 8 months.

Tampa-Hillsborough Action Plan was terminated by the DEO on November 1, 2022. The agency previously served Polk and Hillsborough County. These two counties will be temporarily served by Mid Florida Community Services and DEO will be working through the process of competitively selecting a provider(s) to cover the 2 counties on a permanent basis with the next 6 to 8 months.

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Redistributing provision:

DEO retains the right to allow for reallocation of funds to Subgrantees and across budget categories using the same formula as originally proposed or any other funding plan that meets the needs of targeted Florida citizens. This can be done without holding additional public hearings. Active management and reallocation of the grant allows the grant to be fully expended during the budget period.

DEO will monitor BIL funding expenditures, burn rates and the number of dwellings weatherized per quarter. DEO, at its discretion, may reallocate funding to an agency or agencies that demonstrate high number of weatherized dwellings, burn rates and expenditures.

V.3 Priorities

Once eligibility has been determined, the Subgrantee must abide by the following client priority policy.

Applications should be assessed with a number of priorities based on information taken from the application. In accordance with 10 CFR 440.16, priority must be given in identifying and providing weatherization assistance to households where one or more of the following exist:

1. High energy usage;
2. High energy burden;
3. Elderly household member(s) who are 60 years or older;
4. Disabled household member(s);
5. Household member(s) under the age of 12.

Households that do not meet at least one of the priority categories may only be served if all eligible priority households in the Subgrantee's territory have been served. Within the above listed priority, Subgrantees may choose the order in which households are served. The number of preference points determines client position on the waiting list. The person with the most points will be placed at the top of the waiting list. Lower priority ranked, income-eligible households may be served later in the program year or when funding is available. Priority systems must be applied equally to both renter and owner-occupied dwellings and applied equitably to all areas of the Subgrantee's territory.

Subgrantees may choose to consider using the oldest application approval date for positioning applicants with priority points. An application with at least one priority point may be moved up on the list when working in the same area to save travel time.

Subgrantees that choose to develop their own methods for prioritizing clients must still adhere to federal regulation 10 CFR 440.16(b), develop written procedures, and seek approval of the methodology from DEO. Each Subgrantee must develop a client-facing priority policy so that clients are able to understand the selection process. This policy will be reviewed during monitoring.

V.4 Climatic Conditions

A climate and demographics formula is utilized to determine the percentage of allocation needed for each county in Florida. An Average Degree Days data is utilized to determine cooling degree days and heating degree days that expand five years. Counties with higher degree days and more eligible households receive increased funding. As climate and population changes occur over time, allocations are intentionally lagged to reduce the shock in the changing budget year-to-year. A hold harmless formula is used to prevent large changes year-to-year for subgrantees. The formula takes into account 80% of the previous year allocation, which is historically derived, and 20% is climate and population derived. The formula takes the percentages to determine the total allocation for the Subgrantees.

The below table shows Degree Day data collected over the last 5 years. Data collected through Degreedays.net.

City	Cooling Degree Days	Heating Degree Days
Tallahassee	2995	1456
Jacksonville	2952	1290
Pensacola	3180	1201
Orlando	3914	499

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Sarasota	3923	448
Florida City	4524	170

Data from Degreedays.net

The climatic parameter varying from its long-term mean will affect the number of Heating Degree Days (HDD) and Cooling Degree Days (CDD) in Florida. This will change which measures are most cost-effective to be performed on eligible weatherization dwellings. During our sub-grantee annual audit, each client file is reviewed to ensure that the closest weather station to its location is selected.

V.5 Type of Weatherization Work to Be Done

V.5.1 Technical Guides and Materials

V.5.1 Technical Guides and Materials

During the BIL cycle, all Florida technical guides and materials will meet the specifications, objectives, and desired outcomes outlined in the Standard Work Specifications for Home Energy Upgrades (SWS).

The following guides will be utilized by all Subgrantees and as applicable, contractors in performing weatherization activities:

- a. Florida WAP Policy and Procedures Manual (P&P);
- b. SWS/Florida Field Guides (SWS/FFG);
 - I. Single Family Homes:

[Standard Work Specification-Aligned Field Guide](#)

- II. Manufactured Homes:

[Standard Work Specification-Aligned Field Guide](#)

- III. Multi-family Homes:

(Under development by DEO/SFCC. Estimated completion: April 2023)

- c. NEAT and MHEA;
 - d. Florida Weatherization Health and Safety Plan;
 - e. Florida Weatherization Program Notices;
 - f. Quality Control Inspection (QCI) report;
 - g. Monthly reporting forms;
 - h. Contractors agreement language;
 - a. DOE-Approved Bipartisan Infrastructure Law (BIL) Plan; and
 - j. Subgrantee WAP contractual agreement attachments - *(Scope of Work, Reporting, Record Keeping and Special Conditions, as applicable)*.

Communication of guidelines and standards:

During the BIL cycle, all Subgrantee contracts and Subgrantee vendor contracts will contain language that specifically includes adherence to the Field Guide and SWS requirement, Policy and Procedures Manual, Health and Safety Plan and Program Notices. "... Work performed on dwellings shall be completed in accordance with the SWS/FFG, the Florida Weatherization Policy and Procedures Manual, Weatherization Priority List, Supporting Weatherization Program Notices, along with any supplemental DEO and USDOE guidelines..." As stated in Paragraph G of the Scope of Work of the WAP agreement, "Subgrantee shall ensure that all installed weatherization materials meet the materials standards taken from Appendix A of 10 C.F.R. part 440, be of good quality, and be installed in a safe, cost-effective manner."

All work being performed by Florida WAP will be in accordance with the DOE-approved energy audit procedures and 10 CFR 440 Appendix A. In addition to materials approved in 10 CFR Appendix A, DEO has been approved to utilize Light Emitting Diodes (LED) as an energy conservation measure in Florida.

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

1. The Florida WAP Policy and Procedures will include sections for quality work standards, inspection compliance and Quality Control Inspector qualifications, training requirements, and certification. By signing the DEO agreement, Subgrantees are acknowledging receipt of all technical manuals, polices and protocols.
2. The state will require written Subgrantee communication and verification to ensure that the requirements are understood. The state will require the Subgrantee to provide written communication verification from all vendors of the SWS.

The Standard Work Specifications (SWS) was updated in Program Year 2021 (PY21) and was rebranded as FFG. DOE accepted the FFG in November 2021.

The FFG was distributed through Statewide Weatherization Program Notice, and a copy was provided to the network. Additionally, the FFG has also been posted on DEO’s website for easy access to the network at <https://www.floridajobs.org/weatherization-assistance-program> under “Retrofitting Florida: Standard Work Specifications- Aligned Field Guide”.

Multi-family Homes Field Guide Timeline:

WEATHERIZATION ASSISTANCE PROGRAM (WAP) MULTIFAMILY FIELD GUIDE DEVELOPMENT TIMELINE		
	ACTIVITY	DUE DATE
1.0	Reach out to Sante Fe Community College regarding developing field guide	12/14/2022
1.1	Get quote for work to be done	1/6/2022
1.2	Develop Scope of Work to be completed by SFCC	1/25/2022
1.3	Complete Purchase Order for work to be done	2/3/2022
1.4	Receive draft copy of Multifamily Field Guide (SWS aligned) from Sante Fe	3/6/2022
1.5	Route to DEO Leadership for review and approval	3/6/2022
1.6	Incorporate edits as necessary	4/3/2022
1.7	Pay invoice for work completed	4/5/2022
1.8	Send to DOE for review and approval	4/14/2022

Field guide types approval dates

Single-Family: 11/8/2021
Manufactured Housing: 11/8/2021
Multi-Family:

V.5.2 Energy Audit Procedures

Audit Procedures and Dates Most Recently Approved by DOE

Audit Procedure: Single-Family
Audit Name: Other (specify)
Florida Weatherization Assistance Program, Single Family Site-Built Housing based on NEAT, submitted for Energy Audit Procedure Approval, March 20, 2020; Provisional Approval September 22, 2020.
Approval Date: 9/22/2020

Audit Procedure: Manufactured Housing
Audit Name: Other (specify)
Florida Weatherization Assistance Program, Manufactured Housing based on MHEA, submitted for Energy Audit Procedure Approval, March 20, 2020; Provisional Approval September 22, 2020.
Approval Date: 9/22/2020

Audit Procedure: Multi-Family
Audit Name:
Approval Date:

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Comments

Florida is committed to resubmitting energy audit procedures to DOE for approval every five (5) years, with the understanding that sufficient lead time is required for the approval process. The current NEAT and MHEA procedures were last approved by DOE on September 22, 2020 and will expire on September 22, 2025.

Florida Subgrantees will conduct a full site-specific energy audit utilizing Weatherization Assistant software. Subgrantees will complete an assessment of the central heating and cooling unit, water heater, and building's characteristics.

Subrecipients must update fuel, supply, and electricity cost libraries in the Weatherization Assistant, at minimum, every 12 months. More frequent price updates are warranted when prices are impacted by supply chain interruptions, inflation, or other external factors like natural disasters. Regular management of libraries improves accuracy of SIR prediction, allowing agencies to better serve clients.

For multi-family units, DEO will ensure that all WAP staff will have the required training and any proposed weatherization of multi-family units will be approved by DOE before work commences.

Multi-Family Audit:

Florida historically has fallen below the DOE 20 percent threshold of weatherizing multi-family dwelling units and does not currently have a DOE-approved audit and procedures for multi-family buildings. However, in the event a Subgrantee decides to undertake a multi-family building project for weatherizing, it will:

- a. Follow the multi-family dwellings criteria outlined in Section V.1.2 Approach to Determining Building Eligibility.
- b. Conduct the building assessment (diagnostic testing and inspection) and have a qualified energy auditor complete a DOE-approved energy audit (see WPN 19-4 for DOE-approved multifamily energy audits) to determine the energy conservation measures that should be implemented through weatherization.
- c. Submit to the state WAP office all documentation and material from the assessment and audit, including the recommended scope of work and installation procedures.

After the state WAP office assessment is completed, it will forward that proposal to its DOE Project Officer for review and approval. Multi-family projects will be assessed on a case-by-case basis.

Weatherization Assistant Version 10 Transition:

In December 2022, DEO formally notified DOE Project Officers and Oak Ridge National Laboratory (ORNL) of the intent to transition to Weatherization Assistant Version 10, per WAP Memo 091. The transition will be fully completed by the beginning of PY2024 (April 1st or July 1st, 2024). DEO will utilize the training materials and resources provided by ORNL to ensure a successful transition by the PY2024 deadline

DEO WAv10 Transition Timeline				
Date	Activity	Lead	Support	Completed By
December 2022	Notify DOE Project Office and ORNL of intent to use Weatherization Assistant Version 10 <i>(per WAP Memo 091*)</i>	DEO	DOE	DEO
January 2023	Listening Session: WAv10 Materials for Training Development	ORNL	DEO	ORNL
May 2023	Statewide WA web-based site available for use (waxx.ornl.gov)	ORNL	DEO	ORNL
June 2023	Training materials scheduled to be published by ORNL. Provide access to DOE Project Officer for Library review <i>(per WPN Memo 091*)</i>	DEO	DOE	DEO
August 2023	WAv8.9 Database aggregation and preparation for conversion	DEO	ORNL	DEO
September 2023	WAv8.9 Database conversion to WA web-based <i>(archival)</i>	ORNL	DEO	ORNL

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

May 2024	WAv10 Training session for Florida WAP Subgrantees presented at the 2024 FACA Annual Training Conference	DEO	FACA	DEO
July 2024	WAv10 Transition completed <i>(including any updates to Annual Plans)</i>	DEO		DEO

V.5.3 Final Inspection

DOE requires that Quality Control Inspectors (QCI) working for WAP possess the knowledge, skills, and abilities in the National Renewable Energy Laboratory (NREL) Job Task Analysis for Quality Control Inspectors. This requirement applies to all individuals, including final inspectors, who perform an evaluation and approve work performed in homes.

The QCI will ensure that the weatherization services were completed properly and that all measures called for in the assessment, work orders, and change orders have been installed and completed in a quality workmanship like manner and are in accordance with the priorities determined by the audit procedures, standard work specifications, and all other Florida WAP requirements.

Florida Subgrantees may apply one of the two options available for meeting the QCI requirement:

1. Independent QCI (Subgrantee staff or outsourcing)
2. Independent Auditor /Quality Control Inspector

No dwelling unit will be considered as completed and reported to DEO until:

- The QCI is performed (either by a Subgrantee staff who is certified to perform the QCI or through an outsourced entity approved to conduct the QCI by DEO).
- The QCI individual completes the QCI Report and both the QCI individual and whomever performed the initial inspection and diagnostic testing on the dwelling signs this report.
- A copy of the QCI Report is complete and the dwelling unit is ready for submittal to DEO.
- An approved deferral was used on the home due to client noncompliance.

DEO has developed a WAP production spreadsheet that is submitted by Subgrantees with each monthly request for reimbursement. This spreadsheet captures the name of the QCI, status of QCI certification, date the QCI certification expires and whether the QCI is a contractor. This report is reviewed by the contract manager monthly and maintained in the Subgrantee’s file.

Quality Control Inspectors are individuals who are not involved in the prior work inspected as the energy auditor/assessor, a member of the crew or affiliated with a contractor hired to install any weatherization item. If a Quality Control Inspector is found to have any conflict of interest, DEO may at its own discretion require the Subgrantee to hire a third party QCI to redo the inspection on a home or homes at the Subgrantee’s cost.

QCI Completed Inspection Form

Each Subgrantee weatherized dwelling will be inspected by a QCI. The QCI/DIR form will:

- a. Indicate the relationship of the QCI to the Subgrantee (Inspector/QCI or Independent Auditor/QCI);
- b. Document the inspection items and be signed and dated by the QCI;
- c. Be placed in the client file; and
- d. A copy must be included with the monthly Financial Activity (FA) when the dwelling is submitted to DEO.

State Monitoring:

- a. Subgrantees implementing the I/QCI approach will require DEO to perform a QCI on a minimum of five percent of the projected dwellings to be completed with DOE WAP funding.
- b. Subgrantees implementing the IA/QCI will require DEO to perform a QCI on a minimum of 10 percent of the projected dwellings to be completed with DOE WAP funding.

Non-Compliance Situations:

During a state monitoring visit, if it is determined that the certified QCI individual demonstrated inadequate inspection practices, DEO may implement the following steps:

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

- a. Bring the issue to the attention of the Subgrantee inspector and/or certified QCI individual during the visit;
- b. Discuss the issue to determine why the error occurred;
- c. Document the issue by photograph;
- d. Determine what corrective actions are required;
- e. Have the Subgrantee coordinate with the contractor/crew to perform the corrective actions required (if a workmanship issue) to achieve compliance and provide photo documentation of the corrected activity to DEO within a prescribed time frame;
- f. Determine if additional training is required for the QCI individual (if only a minor or one-instance situation);
- g. Consider having another independent QCI individual perform a spot check of dwellings and files to be reported on the following months FA prior to that report being submitted;
- h. Request a copy of all documentation (Priority List Assessment and Testing (PLAT), audit, priority list, etc.) for a dwelling to be reported in the following month along with photos of all measures installed; and
- a. Coordinate a follow-up spot check Quality Assurance (QA) visit focusing on the past issue, the QCI documentation, and conduct a dwelling inspection.

Repeat Non-Compliance Situation

Each QCI non-compliance situation will be handled on a case-by-case basis. If the Certified QCI individual is found to be in non-compliance (repeat infractions) in performing the QCI, a written notification from DEO will be provided to the Subgrantee directing it to seek alternate means for having the QCI performed on future dwellings.

The QCI individual will also be notified in writing of their suspension from performing future QCIs for Florida Subgrantees. If that individual participates in refresher QCI training, they may be given an opportunity to demonstrate competency during a supervised, probationary period. Each suspension situation will be handled on a case-by-case basis.

V.6 Weatherization Analysis of Effectiveness

Subgrantee effectiveness is assessed through multiple measures. On-site monitoring requirements described in V.8.3 Monitoring Activities provide ideal conditions during which Subgrantees may be evaluated and areas in need of improvement can be identified.

In addition to the formal monitoring reporting that tracks deficiencies and findings and outlines how to make improvements, monitoring visits allow for a comprehensive review of the agency. Such reviews may include technical and financial systems and procedures, follow up on previous training outcomes, and identification of future training needs and the sharing of "best practices" at all levels of operation.

Additionally, the following approaches are used to determine the Subgrantee implementation level and competency in meeting the goals of WAP:

- Reviewing monthly reports submitted by Subgrantees, reviewing the pre-and-post weatherization utility bills of households served, and performing monitoring visits and dwelling inspections that either supports Subgrantee effectiveness or brings up ineffective areas that need to be addressed.
- Comparing productivity or energy savings of all Subgrantees can indicate if additional training is required and supports initiating peer to peer or state coordinated training and technical assistance (T&TA) activities.
- Analysis of Subgrantee monitoring report responses can also indicate if additional assistance or training is needed.
- Following up with Subgrantees' corrective actions to ensure improvement on issues discovered during monitoring visits.
- Reviewing training credentials or attendance records to ensure that the Subgrantee is meeting the DOE required Quality Work Plan to implement the QCI and the Job Task Analysis (JTA) training/certification requirements.
- Comparing the annual risk analysis assessment of each Subgrantee's past performance to summarize the financial reviews, monitoring report(s), and any outstanding issues. From this assessment, each Subgrantee's needs, strengths, and weaknesses may be determined, and plans made to follow-up on providing the necessary T&TA to ensure future compliance.
- Subgrantees determined to be at risk may be placed on probationary status for a period of time. Failure to achieve compliance during that time period may result in termination of their agreement.

Plans of Action include training efforts with contractors and assessors, job site monitoring of contractors during blower door directed air sealing efforts, and field workshops sponsored or conducted by DEO.

DEO will strengthen the monitoring process by requiring a Subgrantee response to monitoring reports with findings, or numerous or repetitive observations, that requires not only documentation of correction of work deficiencies, but also the actions taken or planned that will ensure that similar deficiencies will not be repeated in future weatherization work.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

V.7 Health and Safety

In accordance with the Final Rule and Weatherization Program Notice (WPN) 22-7, DEO will adopt the following approach to implementing health and safety measures:

Subgrantees shall comply with all applicable federal, state, and local building codes and regulations.

DEO provides Subgrantees with an allocation of funds identified as a budget line item to be used for required health and safety measures. Specific health and safety related measures are reported in the designated electronic data reporting system. The purchase and maintenance of personal protective equipment and other safety equipment is allowed. Each Subgrantee has a Training and Technical Assistance (T&TA) budget, and those funds may be used to provide training and certification to address health and safety issues.

Florida will budget health and safety funds at less than 15 percent of the Program Operations funds budgeted. Florida tracks health and safety labor and materials costs on its work order. Reporting data that populates the statewide database makes it possible to track and manage all health and safety costs.

DEO encourages Subgrantees to maintain coverage for Pollution Occurrence Insurance (POI), but no longer makes it mandatory.

Subgrantees must comply with Occupational Safety and Health Administration (OSHA) and Safety Data Sheets (SDS) requirements in all weatherization activities under the revised Hazard Communication Standard (HCS) 29 CFR 1910, 1200, and take precautions to ensure the health and safety of themselves and others. Wherever workers or residents may be exposed to hazardous materials Subgrantees, contractors, and subcontractors will develop and maintain a written hazard communication program conforming to the HCS 29 CFR 1910, 1200. The Subgrantee shall ensure that:

- All hazardous chemicals in the workplace are listed;
- All containers of hazardous chemicals are labeled;
- Safety data sheets are maintained for all hazardous chemicals;
- Workers are informed and trained in program elements, hazards, and protective measures; and
- SDS must be posted wherever workers may be exposed to hazardous materials.

Subgrantees will be assessed and monitored to determine whether workers are utilizing safe work practices and following all OSHA standards.

Any deficiencies found shall be documented, and appropriate action will be taken to address the issue including additional training, notification of “at-risk” status, or issuance of “stop work” order, until such time as it is determined that Subgrantee understands all OSHA requirements and will adhere to them. DEO will submit a Health and Safety Plan as part of the BIL application.

V.8 Program Management

V.8.1 Overview and Organization

The Florida WAP is administered by DEO. The WAP is located in the Division of Community Development, Bureau of Economic Self-Sufficiency (BESS). The WAP direct personnel roster consists of a Bureau Chief, Program Manager, six (6) Government Operations Consultants II (monitors) and two (2) Government Operations Consultants III. In addition to WAP, the Community Services Block Grant (CSBG) and the Low-Income Home Energy Assistance Program (LIHEAP) are also located in BESS. A complete DEO organizational chart is included in the application. *(See attached DEO Organization Chart 2022)*

DEO is working on hiring additional staff for the purpose of administrating and managing BIL. We will be repurposing existing positions to fill these roles.

Overall, there are 40 DEO funded Subgrantees statewide for providing WAP and/or CSBG and/or LIHEAP. There are 16 Subgrantees providing WAP services statewide (all 67 counties are served). As mentioned previously, DEO is currently working on finding a permanent provider(s) for the territories that Suwannee River Economic Council and Tampa-Hillsborough Action Plan used to service.

Financial assistance provided will be used to supplement and not supplant state or local funds.

Florida’s use of WAP funding from DOE described in this plan conforms to the rules and regulations issued by DOE for expenditure of WAP funding.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

V.8.2 Administrative Expenditure Limits

The Florida WAP will follow the administrative expenditure limits outlined in Section 1011(g) of the Energy Act of 2020 and 42 U.S Code § 6865(a)(1), as amended, which states that "not more than an amount equal to 15 percent of any grant made by the Secretary under this part may be used for administrative purposes in carrying out duties under this part, except that not more than one-half of such amount may be used by any State for such purposes." There will be a direct split of 7.5 percent between Florida and its Subgrantees.

An exception to exceed the 15 percent administrative requirement shall apply to Subgrantees funded at less than \$350,000 of DOE funds. Subgrantee agencies are required to submit justification for administrative funds in excess of five percent of the total grant, with state approval based on the individual Subgrantee needs. However, DEO's budget does not include additional Subgrantee Administration funds beyond the minimum requirement.

V.8.3 Monitoring Activities

In accordance with 10 CFR 440, as the Grantee of the Weatherization Assistance Program, DEO has an established monitoring system for evaluating Subgrantees' performance regardless of funding source. DEO adheres to WPN 20-4 and ensures that monitoring functions will be the state's principal method for determining Subgrantee compliance with the regulations contained in 10 CFR 440, applicable 2 CFR Part 200 - Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, Weatherization Program Notices, and any other procedures that DOE may issue.

Additionally, monitoring activities will ensure the evaluation of actual accomplishments against planned activities and determining the effectiveness of the WAP policy. Monitoring also provides objective reporting to and from Subgrantees and makes recommendations to address program and administrative deficiencies and needs.

Compliance Subgrantee Monitoring is staffed with eight monitors not dedicated to weatherization. A portion of staff salaries are paid for out of WAP Grantee administrative funding and WAP Grantee T&TA funding. For the DOE BIL grant, DEO has allocated 35.8829 percent of T&TA funds for monitoring and T&TA activities.

Supplemental funding received from LIHEAP covers the remaining cost for salaries, monitoring and a portion of the outsourcing of additional QCI performed during monitoring visits. A breakout of projected monitoring expenditures to be charged to WAP is provided in the budget detail (PF-20A) of this BIL application.

DEO will monitor each Subgrantee once per year during the BIL funding cycle, which will run for approximately (5) five years. Many of the WAP Subgrantees also receive funds through Department of Health and Human Services Community Services Block Grant, and Low-Income Home Energy Assistance Program. Whenever possible, all three programs will be monitored during one visit to the Subgrantee.

The state level QCI function will be outsourced utilizing certified QCI independent contractors. DEO will have on staff a Certified QCI. This added skillset incorporated at the state level will enhance the technical competency of the monitors as well as the Subgrantee network of technical staff.

Each Subgrantee will be monitored on site by state WAP staff. The visit will consist of an administrative, fiscal, and programmatic review in addition to completing state level required QCI on:

- a. At least five percent of the completed dwellings inspected for Subgrantees utilizing the Independent QCI option; and
- b. At least 10 percent of the completed dwellings inspected for Subgrantees utilizing the Independent Auditor/QCI option.

Quality Assurance Activities:

Based upon the review of the monthly program, fiscal, and QCI Reports (QCIR) and the results of any modified or regular monitoring visits, the monitor may determine that additional on-site Quality Assurance (QA) visits may be warranted.

In the interim, the monitor will perform a desk monitoring of monthly reports and supporting documentation submitted to confirm the Subgrantee performance in regard to meeting agreement deliverables, reporting deadlines, material and labor costs and budget/expenditures. Monitoring schedules may also be changed based on the results of the review of the following items:

- The DEO Office of Inspector General audit;

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

- The last monitoring report;
- Most recent independent audit;
- Monthly fiscal reports;
- Up-to-date production records;
- A review of applicable board minutes;
- Interactions/communications with the Subgrantees' coordinator and fiscal staff;
- Needs or requests submitted by the Subgrantee; and
- Deferral units reported to the state office since the last monitoring visit.

**Note: As referenced in Section V.1.2 Approach to Determining Building Eligibility, subsection "Describe the Deferral Process," a dwelling unit may be deferred services for a number of reasons. During the monitoring visit, the client files on any deferred clients will be reviewed for compliance to following guidelines and if applicable, consider visiting the deferred dwelling unit to confirm the conditions of situations that resulted in the deferral action being implemented.*

State Level QCI Monitoring:

DEO will utilize funding from the Bipartisan Infrastructure Law (BIL) to contract QCIs to prepare QCIRs during the five-year grant cycle. DEO will grant contractors the flexibility to hire subcontractors with the funds to conduct QCIRs, if necessary.

Prior to conducting a monitoring visit, the Contract Manager will review the Quality Control Inspection Reports (QCIR) that have already been submitted by the Subgrantee for completed dwellings. Any QCIRs that are questionable or have conflicting information will be earmarked for inspecting during the visit. Also, during the visit, the credentials of the individual performing the Quality Control Inspector (QCI) will be reviewed.

During the visit, if it is determined that there is a diagnostic testing result or workmanship issue that was not reported in the QCIR, the infraction will be brought to the attention of the individual who conducted the QCI and the Subgrantee to discuss how it was missed and what corrective actions are to be taken.

The Subgrantee will coordinate the required corrective action to be taken and have thorough photo documentation of the resolved issue. The QCI will be re-conducted and a new QCIR will be submitted to the state office along with all supporting photo documentation. The QCI individual will be put on notice and supporting documentation (photos and test readings) may be required to be submitted along with the QCI by the Subgrantee for dwellings that had the QCI conducted by the same individual.

If applicable, the Subgrantee will be required to provide the state WAP office with the necessary changes that have been implemented in its implementation and oversight activities that will ensure the issue is not repeated on future dwellings. The Subgrantee may also be required to submit QCI supporting photo documentation of dwellings completed for review and approval when they are submitted to the state WAP office with a monthly Financial Activity (FA).

If there is a second repeat occurrence of a QCI failed inspection, the issue will be discussed with all parties (Subgrantee management, QCI individual, and state WAP staff) to determine the best course of action. If it is determined that a QCI individual is not performing the task as required, that QCI individual may not be allowed to perform the QCI activity for Florida WAP Subgrantees or the state WAP office.

If significant deficiencies are discovered, such as health and safety violations, poor quality installation of materials, or major measures missed, then the Grantee must require the Subgrantee to take appropriate corrective action to resolve the outstanding issues in a timely manner. The Grantee must also increase both the frequency and percentage of units monitored (per WPN 22-4) of the Subgrantee until it can be verified that all deficiencies are resolved. Once deficiencies are corrected and procedures are established to prevent reoccurrence, the Grantee may resume its required sampling percentage per WPN 22-4 of the Subgrantee's work in subsequent monitoring visits.

The monitor will work with the Subgrantee to find another certified QCI individual to avoid any delay in meeting production goals.

State Level Monitoring Instrument:

- Financial/Administration,
- Vehicles and Equipment Inventory,
- Audits,
- Financial Management/Accounting Systems,
- Payroll/Personnel,
- Records Retention,
- Invoicing,
- Contractor Procurement Process,
- Client Eligibility (Client File Review),

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

- Contractor Qualifications and Licensing,
- Pre and Post Inspections Results,
- Percentage of change-orders,
- Energy Audits,
- Preparation of Work Orders,
- Health and Safety Compliance,
- Weatherization Measures Installation,
- Quality Control Inspection Report,
- Qualifications and Training Assessment, and
- Needed Training and Technical Assistance.

The applicable percentage of each Subgrantee's completed weatherized dwellings reported since the last monitoring visit will have a QCI performed and at least one dwelling "in progress" will be visited in order to assess:

- Quality and compliance,
- Appropriate and allowable materials,
- Appropriateness and accuracy of energy audits,
- Comprehensive final inspections,
- Safe work practices, and
- Lead safe weatherization protocols.

In addition, one dwelling ready for bid (diagnostic tests completed and bid prepared) will be visited to ensure the accuracy of applicable testing that had been performed. During the visit, a Subgrantee may be required to conduct diagnostic testing procedures if it appears that the interpretation of the results is questionable and if additional training is needed.

The monitoring process consists of the following activities:

The visit:

- A formal notification of upcoming visit correspondence is sent to the Subgrantee to schedule the time frame of the visit. The correspondence will include a list of documents to be made available for review and other specific programmatic activities relating to weatherized dwellings.
- An entrance interview will be held with Subgrantee management and weatherization staff to discuss any previous non-compliance issues along with the agenda for the visit.
- During the dwelling inspection process, if any health and safety issues are found that present imminent danger to the household, the Subgrantee will be directed to immediately resolve the issues.
- The applicable QCI dwelling and files inspection will be performed.
- An exit interview is held and issues that will be addressed in the follow-up report are covered.

The report:

- A written report that describes the monitoring assessment is issued to the Subgrantee within 30 days of the visit.
- The report will identify any existing or potential non-compliance issues found during the visit.
- For non-compliance or workmanship issues found during the dwelling inspection, photo documentation is included.
- Corrective actions are recommended, and the appropriate guidance document is referenced. Samples of best practices and what training is available may be provided if applicable.
- For issues regarding workmanship or measures installed on a dwelling that has already been reported as a completed unit, the Subgrantee is responsible for addressing the issue with the subcontractor and corrective actions should be the responsibility of the subcontractor.
- Disallowed costs will be reimbursed to the state.

Subgrantee response:

- Subgrantees will have 30 days after receipt of the monitoring report to respond.
- If the Subgrantee response and/or corrective action to be implemented are not sufficient to assure future compliance, additional clarification may be requested and the Subgrantee will have an additional 30-day time frame to achieve compliance.
- Failure by a Subgrantee to implement acceptable corrective actions or rectify a non-compliance issue at the end of the second response period may result in DEO withholding of program reimbursements until compliance is met.
- Follow-up visits may be scheduled as determined by state staff or requested by Subgrantee staff to focus on a specific area of concern or to provide specific oversight or training.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Risk Assessment:

Annually, a risk analysis assessment of each Subgrantee's past performance will be conducted after the program year to summarize the financial reviews, monitoring report(s) and any outstanding issues. From this assessment, each Subgrantee's needs, strengths and weaknesses may be determined, and plans made to follow-up on providing the necessary T&TA to ensure future compliance. Subgrantees determined to be at risk could be placed in a probationary status for a period of time.

Upon being classified as an "at risk" Subgrantee and being placed on probationary status, the Subgrantee will be required to submit a detailed Corrective Action Plan (CAP) that will outline the processes to be implemented to address the issue(s) along with a timeline to achieve resolution. The monitor will assess the progress of the Subgrantee to determine the status of the resolution and that the submitted CAP is being implemented. If a site visit to the Subgrantee is warranted, it will be prioritized to be performed.

Failure by a Subgrantee to rectify the situation within the prescribed probationary time frame may result in the termination of the Subgrantee agreement and DEO seeking another provider of weatherization services for that area. For any Subgrantee that is considered "at risk," QA visits will become part of the state oversight activity to ensure the CAP is being implemented.

Subgrantee Single Audit Reviews:

All Subgrantees are required to submit a copy of their annual single audit to DEO's Office of Inspector General (OIG) for review. The OIG performs a preliminary review of the audit and then provides the audit and a technical review questionnaire to the Florida WAP office. WAP staff and management review the audit and discuss.

If there are findings regarding the Subgrantee's direct administration of WAP or indicate an organizational activity considered to be a material weakness or deficiency finding, WAP management provides comments and drafts a management decision letter for review. Then, upon consultation with OIG staff, the final management decision letter is provided to the Subgrantee.

Florida WAP staff will follow up with the Subgrantee to address any questions or provide additional clarification regarding corrective actions required to resolve the issue. As indicated in the QA section, additional onsite visits as applicable may be coordinated to ensure applicable corrective actions are being implemented to ensure resolution in a timely manner.

Subgrantee Termination:

If it is determined that a Subgrantee does not have the capacity to implement WAP to ensure compliance with all procedures, guidelines, etc. even after substantial T&TA is provided by the state WAP office, that Subgrantee's agreement may be terminated.

V.8.4 Training and Technical Assistance Approach and Activities

T&TA funding is used to pay salary, travel, and operational costs for WAP staff and contractors to provide monitoring T&TA to Subgrantee and contractor staff. Subgrantee expenses for participation in T&TA activities will be funding from DOE T&TA and other funds. DEO will evaluate the effectiveness of the State T&TA activities and needs throughout the program year and make adjustments where necessary to ensure effective Subgrantee implementation of the grant.

Quality Control reviews will be conducted by a certified quality control inspector. Based on the findings of a quality control review, a Subgrantee may receive onsite technical assistance aimed at improving individual Subgrantee staff skills in assuring work quality. Technical assistance will be provided by the DEO reviewer or other monitoring staff. Attendance is required for those persons specified by the quality control reviewer. Overall energy audits will be reviewed to determine if the best weatherization measures with the highest potential energy savings have been called for or if additional training is needed.

Standard monitoring and technical assistance sessions often point out the need for one-on-one work with crew members. Subgrantee-specific needs may include such items as basic energy conservation concepts, program requirements, and work techniques. DEO believes that strong internal systems, oversight, training, and technical assistance are essential to enable Subgrantees to achieve the objectives of WAP. The T&TA budget and narrative reflects the philosophy and will ensure quality weatherization work and adequate financial and programmatic management controls.

DEO places a high priority on training and technical assistance (T&TA) to ensure the delivery of high quality, safe, cost-effective, and consistent energy efficiency and health and safety services throughout the State of Florida. To support this goal, DEO will be working closely with the Florida Association of Community Action (FACA), Inc., to establish and execute a training plan that will comply with DOE's WPN 22-4 Quality Work Plan and 10 CFR 440.12(b) (7) and accommodate the five-year BIL award cycle. The training plan will be provided by IREC entities and will be addressing elements for training, that will

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

include but are not limited to:

- Comprehensive training
- Specific training
- Crew Leader
- Energy Auditor
- QCI

DEO will collaborate with FACA to develop methods of data collection to identify and assess the subgrantees' training needs. DEO and FACA will design a comprehensive and specific curriculum to ensure that the trainings are customized to meet the needs of the weatherization workforce and unique energy efficiency programs.

The purpose of all training and technical assistance will be to maximize energy savings, improve program and operation efficiencies, improve crew/contractor work quality, reduce the potential of waste, fraud, abuse and mismanagement, and increase client satisfaction.

DEO will use the following methods to provide T&TA:

1. DEO staff or contractor(s) will provide on-site or off-site T&TA as needed. Needs may be identified by the Subgrantee staff, DOE project officer monitoring visits, internal state audits, OIG reports; or by DEO staff as a result of observation for resolution of problems or to meet updates required by DOE.
2. On-site visits provide firsthand, observable evidence for T&TA. Therefore, through monitoring, DEO staff will analyze data on a variety of financial, production and weatherization retrofit information. Trends indicating extremes high/lows in production and completed weatherization measures will be noted and tracked for appropriate follow up. Technical weatherization skills will be closely monitored and any deficiencies will be shared with Subgrantees and specific training requirements will be mandated.
3. Subgrantees will have the opportunity to identify and address their own T&TA needs through local initiatives.
4. DEO will contract with the Florida Association of Community Action (FACA) to develop and implement a Florida WAP training plan for PY 2022-2023 and BIL. The primary goal of the plan is to provide continuing education and certification opportunities for practitioners of the Florida WAP. Training offerings will include remedial workshops based on QAI outcomes, Energy Auditor, Pre-requisites for Energy Auditor, Customer Services Best Practices, annual weatherization conference sessions, software training, Combustion Testing, Occupational Safety and Health Administration (OSHA) Standards, Blower Door Assisted Weatherization, Certified Renovator, ASHRAE 62.2 2016, NEAT updates, as well as Quality Control Inspector.
5. Florida requires successful completion of certification training for all inspectors. Requirements include: BPI Energy Auditor (EA) and Quality Control Inspection (QCI) Certification, Mobile Home Inspection Training, LSW certification, OSHA 10 and 30 Hour. For current certified staff, use of continuing education credits to maintain certification will be funded through T&TA funds. DEO allocates T&TA funds to each Subgrantee for the mandated training, as needed.
6. DEO will procure a training provider in collaboration with FACA based on the training needs and other factors for the WAP Network.
7. DEO will continue to utilize the FACA contract to conduct BPI EA, QCI, and building science trainings throughout the year and procure a trainer directly to the state that is IREC accredited in all required areas.
8. As needed, Subgrantees may receive targeted training for single issue, short-term training pertaining to identified field deficiencies and/or enhancement of existing knowledge, skills, and abilities.
9. A WAP Production Snapshot has been instituted to maintain records of staff and their associated training certifications to assess future needs within the program and to send notifications. A Subgrantee Enterprise Resource Application (SERA) integrated credentialing solution will be released to replace the monthly Production Snapshots.
10. DEO management and Subgrantee staff will attend DOE mandated activities/events, National Association for State Community Services Programs (NASCSPP) events, state weatherization managers' meetings, national DOE conferences, and other staff development trainings as needed or required.

DEO will incorporate the following suggestions and feedback when developing the statewide T&TA Plan:

- Grant requirements
- Funding cycle length
- Feedback from Department of Energy (DOE) Project Officers (PO) and monitoring reports
- Grantee monitoring reports of the Subgrantee
- Subgrantee feedback collected and provided through the Florida Association of Community Action (FACA)
- Network trends
- Internal State Audits
- Office of Inspector General (OIG) Reports
- Public Comment received during the Public Comment period for the DOE State Plan
- WAP PAC feedback
- Grantee identified key topics of special focus to improve overall network performance

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

DEO will be collaborating with the Florida Association of Community Action (FACA) to procure and secure an IREC accredited Training Provider for comprehensive trainings, which will meet the requirements of the Quality Work Plan. FACA and DEO will create a training schedule which will cover the five-year BIL award cycle (PY2022-2027), and be added to the weatherization page on the DEO website. These trainings will be mandatory for the entire Florida WAP network and necessary for the workforce ramp-up. Furthermore, DEO is preparing for the following upcoming program requirements:

- Infrastructure Investment and Jobs Act increase funding levels
- Migration to the online Weatherization Assistant v10 when fully implemented and directed by DEO
- Inclusion of specific updated language from Weatherization Program Notice (WPN)
 - DEO will update specific language on an as-needed basis

Provision of Training and Technical Assistance:

1. On-site technical assistance visits will be conducted by DEO monitoring staff, as requested or required. Any Subgrantee experiencing management, production, operational, or compliance problems will be provided technical assistance and a plan of recommended corrective action. Verbal recommendations will be given to the Executive Director, Weatherization Director, or Weatherization Coordinator prior to the end of the visit. A letter or a monitoring report reiterating those recommendations will be sent within 30 days of the visit and a follow-up visit will be made to evaluate progress.
2. Subgrantees will have the opportunity to select a training provider for meeting the training needs recommended and mandated by the Florida WAP office. Subgrantees must have DEO approval for all out-of-state training and travel costs. It is strongly recommended that Subgrantees utilize local/in-state training resources to maximize their T&TA funds.
3. Should a Subgrantee hire a new Weatherization Director/Coordinator, the Subgrantee is required to notify DEO in writing within 30 days of the date of hire and request training. DEO will contact the Subgrantee within 30 days of receipt of notification to arrange for training. DEO will use in-house staff and/or other weatherization professionals to provide training.
4. Subgrantees may use available T&TA funds to support locally initiated training and to make effective use of available state training venues. To assure coordination of training activities, all Subgrantee T&TA funds shall be itemized and budgeted into the following categories:
 - Costs for travel and per diem for attendance at all DEO hosted T&TA workshops, seminars, meetings, or classes.
 - Supplemental training not offered by DEO for Subgrantee staff training must relate directly to the attendee's WAP job duties.
 - Purchase of training materials, including training and testing costs, necessary to meet OSHA safety standards.
 - Percentage of salary for a staff person responsible for ensuring that training, safety requirements, and needs are met and to oversee in-house weatherization training.
5. To assure coordination of training activities, all Grantee T&TA funds shall be itemized and budgeted into the following categories:
 - Purchase of training materials, including training and testing costs, necessary to meet OSHA safety standards.
 - Travel for Florida WAP staff to attend conferences, meetings, trainings, and seminars.
 - Other T&TA initiatives in conjunction with local T&TA programs.
6. DEO shall continue to assure and effective exchange of program information through:
 - Active involvement with the WAP Policy Advisory Committee (PAC).
 - Promotion of statewide meeting initiated by the Florida Weatherization Network (FWN) Council and representatives of the PAC at which management, technical, and general informational topics will be discussed according to current need.
 - Scheduling statewide weatherization meetings to develop new training approaches and refine the existing courses to best meet the needs of the Subgrantee.
 - Updates to program management guidance, including operations memos, information updates and revisions in the Policy and Procedures Manual, when necessary.
 - Encouragement of information exchange and skills transfer among Subgrantees on an informal basis.

Attendance/Training Requirements

To help ensure an adequate level of knowledge and understanding among individuals who perform certain duties, Florida will adopt the DOE Standardized Training Curriculum as the reference for minimum training requirements.

Comprehensive Training:

Comprehensive training will be provided by accredited Interstate Renewable Energy Council (IREC) training providers. In compliance with Section 3 of WPN 22-4, DEO will track that comprehensive training for each job category (i.e. Retrofit Installer/Technician, Quality Control Inspector, and Energy Auditor) is obtained within one year of being hired and that re-training occurs thereafter every three years.

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

Whereas, it is the responsibility of DEO to provide funds for training through IREC training providers, it is the responsibility of the Subgrantee to ensure training is completed by staff and/or subcontractors. DEO will work to develop a plan to assure Subgrantees ensure their contractors obtain and maintain the required Tier 1 training certifications. DEO will monitor Subgrantee progress and track credentials. Weatherization staff may not function unsupervised until training and certification requirements are met.

Specific Training:

Specific training will be provided by DEO T&TA staff or its designee. Training topics will include but not be limited to:

- Annual Network Training during the Florida Association of Community Action Conference;
- Annual Winter WAP Training Workshop;
- Project Management 10;
- Procurement regulations under 2 CFR 200;
- NEAT/MHEA;
- Transition to Online Weatherization Assistant;
- ASHRAE 62.2;
- Standard Work Specifications Review; and
- Peer Exchange Training and Technical Assistance.

2023 DEO WAP Training Opportunities:

DEO and FACA will be hosting the 2023 Winter Training Conference for weatherization intake staff, financial management staff, contractors, and inspectors, within the first 12 months of BIL. This conference is scheduled to take place at the Wyndham Bonnet Creek Resort in Orlando, Florida, from May 15th through 19th, 2023. The following training sessions will be held at the 2023 Winter Training Conference:

- Energy Auditor Certification Training
 - Energy Auditor – Multifamily
 - Energy Auditor – Single Family
- Quality Control Inspector (QCI) Training (BPI)
- Crew Leader Training
- EPA Certified Renovator Training
- Combustion Appliance Zone (CAZ) Refresher Training
- Health and Safety Training
 - ASHRAE 62.2
 - OSHA 1 Construction Safety – Personal Protective Equipment
 - Other health and safety trainings as identified by FACA and DEO.
- HVAC Fundamentals
- Gas Testing and Air Sealing Training
- Weatherization Installer/Technician Fundamentals
- Weatherization 101
 - Principles of home-energy efficiency and building science. Curriculum should follow DOE’s Weatherization Installer/Technician guidelines.
- *(Proposed) Ethics in Weatherization – NASCSP*
- *(Proposed) Federal Updates – NASCSP*
- *(Proposed) Managing Urgency/High Priority Tasks - NASCSP*

Attendance at state sponsored training may be required based on the importance of the topic and information to help correct program deficiencies or to ensure competence in specific areas. In such cases, Subgrantee attendance *will be mandated as a matter of program compliance*.

Other specific trainings beyond those mentioned in this section will be assessed and planned no later than June 30, 2023.

Assessment of State T&TA Activities

Effectiveness of T&TA activities will be evaluated through the following:

- Local training activities and local T&TA expenditure reports,
- Quarterly review of the Florida WAP training tracking database to measure and track training efficiency,
- Onsite monitoring and observations and reporting of improvement in work standards,
- Review of local T&TA curriculum and activities,
- Formal evaluation forms completed by participants to statewide training workshops, and

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

- Surveys to Subgrantees and contractors.

Client education has been provided over the years by different methods in each area of the state, ranging from detailed discussions with clients during pre-and post-inspections to access to program-related publications. DEO will continue to require WAP Subgrantees to provide client education to each WAP client. Subgrantees will be required to provide (at the minimum) educational materials in verbal and written format.

The Florida WAP will assess fuel savings effectiveness using data provided by the Subgrantees on pre-and post-weatherization energy usage derived from client-submitted energy bills. This analysis provides DEO with the information on a sampling of weatherized units that allows staff to identify significantly high and significantly low performers. DEO will analyze the data for T&TA purposes that allows them to compare effectiveness within a Subgrantee's area and between Subgrantees. The need for additional T&TA will be identified through these comparisons.

Workforce Credentials:

Florida law requires general contractors to meet specific requirements in order to register as a certified general contractor. These requirements are outlined on The Florida Department of Business and Professional Regulation's (DBPR) website, as follows:

1. Pass State certification examination.
2. Fill out initial licensure application form with DBPR.
3. Applicants are required to have four years of experience or a combination of college and experience.
4. Applicants will need to provide proof of financial stability and responsibility by submitting credit reports for themselves and the business entities (if applicable). Credit reports must include a FICO derived credit score and indicate that local, state and federal records have been searched.
5. An applicant must have a background check as part of the licensing process. You must submit your fingerprints using a Livescan Service Provider registered with FDLE immediately after submitting your application for licensure.
6. Applicants are required to attest that they have obtained public liability and property damage insurance in the amounts determined by Board rule. Applicants are also required to obtain workers compensation insurance or obtain an exemption from workers compensation insurance within 30 days of issuance of their license.
7. Pay the required fee as provided in the application. Make check payable to the Department of Business and Professional Regulation. Military veterans, their spouses and Florida National Guard members may be eligible for a fee waiver, fee reimbursement, and/or fee discount.
8. Must be at least 18 years of age.

Subgrantee's are responsible for regularly checking the Florida DBPR Licensee Search to ensure that their contractors and subcontractors licenses are up to date. Additionally, DEO staff utilize a monitoring instrument that addresses contractor qualification and licensing during annual monitoring visits.

With the assistance of FACA, DEO recently completed a WAP Subgrantee Workforce Survey to determine the number of specialty licensed professionals, retrofit installers, crew leads, energy auditors, inspectors, managers, directors, and support staff within the WAP network, to ensure the network has sufficient staff to meet the DOE BIL grant requirements. DEO will continue to collaborate FACA to develop a complete workforce credential plan to ensure that sufficient number and distribution of certified individuals available to meet and maintain weatherization requirements. T&TA and program outreach will be performed in areas of Florida which lack certified professionals. Florida has also budgeted for the procurement of a workforce development consultant to assist with ramp-up, workforce credential planning, and wage studies during BIL.

BIL QCI Mentoring/Apprenticeship Program:

DEO will work toward establishing a QCI mentorship model in an effort to increase the number of certified individuals in Florida. Individuals working toward QCI certification under the mentorship of a certified QCI may perform work aligned with the QCI Job Task Analysis, including final inspections, monitoring, and the collection of field site data and/or conducting reviews of energy models. All work will be reviewed and approved by a certified QCI. The mentorship program will be allowed for Subgrantees on a case by case basis. Mentor training hours can be reimbursed through T&TA dollars.

Sub-grantees desiring to implement a mentorship program will be required to submit a plan including:

1. Identify the QCI candidate and the QCI mentor.
2. Experience of the QCI candidate toward meeting pre-requisites for certified Energy Auditor and QCI.

Based on the experience of the candidate, a timeline for completing QCI certification will be established. The QCI candidate will shadow the mentor and then successfully complete at least three inspections with mentor on-site. The candidate will then be allowed to work independently with all work performed reviewed and attested by a certified QCI which includes the printed names, signatures, certification number (for the mentor) and dated by both the mentor and candidate. Subgrantee's will be required to create an internal policy and procedure prior to implementation.

BIL Contractor/Crew Incentives Program:

**U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET**

(Grant Number: EE0009980, State: FL, Program Year: 2022)

In an effort to increase contractor and crew recruitment across the State of Florida, DEO will work towards establishing an incentive program for new and existing contractors and crews within the Florida weatherization network, during BIL. Florida is proposing the following incentives:

Contractor Incentives:

- Retention bonuses
 - 1-year (\$500), 3-year (\$1,000), and 5-year (\$1,500)
 - Contractor must have worked on at least one BIL dwelling within the retention year to be eligible for a bonus.

Crew Incentives:

- Sign-on bonuses
 - \$250 for new crew (RIT, Crew Lead, EA, and QCI)
- Retention bonuses
 - 12-month (\$500), 2-year (\$750), 5-year (\$1,250)

Subgrantee's will be required to create an internal policy and procedure prior to implementation.

Percent of overall trainings

Comprehensive Trainings:	50.0
Specific Trainings:	50.0

Breakdown of T&TA training budget

Percent of budget allocated to Auditor/QCI trainings:	40.0
Percent of budget allocated to Crew/Installer trainings:	40.0
Percent of budget allocated to Management/Financial trainings:	20.0

V.9 Energy Crisis and Disaster Plan

The purpose of DEO's disaster plan is to provide emergency services to low-income individuals and families affected by a disaster as determined by a Presidential or Gubernatorial order declaring either a federal or state emergency. WAP grant funds have a very limited role in any disaster response. Funds are limited to eligible weatherization activities and the purchase and delivery of weatherization materials.

Subgrantees will be required to prioritize service to buildings occupied by disaster victims. In some cases, Subgrantees covering adjacent areas will be allowed to perform work in disaster areas, with the consent of the Subgrantees that primarily serves that area. Work will be limited to allowable program measures. In cases where a previously assisted unit has been damaged by fire, flood, or other natural disaster, assistance can be provided with prior approval from DEO.

The DOE-issued WPN 12-07 provides guidance on the use of WAP in the event of disasters. In the event of a declared disaster, DEO will issue a State Weatherization Program Notice clarifying the policies, procedures, and activities that will be allowed to be implemented by Subgrantees in the declared area.

Weatherization service requests received from households located in the disaster area may need to be reprioritized. Households eligible to be prioritized are those households that meet one of the priorities established in regulations and are free and clear of any insurance claim, or other form of compensation, as a result of damage incurred by the disaster.

Other disaster related activities that may be considered but will require prior approval from DEO include:

- a. Debris removal at a dwelling unit so that the dwelling can be weatherized;
- b. Weatherization personnel can be paid to perform functions related to protecting DOE WAP investment, such as:
 - i. Securing weatherization material, tools, equipment, weatherization vehicles; or
 - ii. Protection of local Subgrantee weatherization files, records, and the like during the initial phase of the disaster response.

Weatherization vehicles and/or equipment may be used to help assist in disaster relief provided that WAP is reimbursed in accordance with Title 2 CFR Part

U.S. Department of Energy
WEATHERIZATION ASSISTANCE PROGRAM (WAP)
STATE PLAN/MASTER FILE WORKSHEET

(Grant Number: EE0009980, State: FL, Program Year: 2022)

200. The cost to pay for weatherization personnel to perform relief work outside the scope of weatherization due to a disaster is not allowable.

The total allowance for the installation of each weatherization measure is limited to the current maximum reimbursement per Subgrantee contract.