

NASCSP

*Building capacity in the states to
respond to poverty issues*

1978 - 2018

40th ANNIVERSARY

C E L E B R A T I O N



Annual

Training Conference

Bellevue Washington | Hyatt Regency



WAP & LIHEAP Coordination: Promising Practices

▶ Eric Behna, NASCSP

▶ Thomas Tabor, Nebraska Energy Office

▶ Britton Gabel, Nebraska Department of Health & Human Services

▶ Robert Garber, Missouri Department of Economic Development



Objectives

- Receive a nationwide perspective on how States are coordinating LIHEAP and WAP (NASCSPP)
- Learn from states where LIHEAP and WAP are located in different offices
- Gain a better understanding of the tools and resources available to make your case

Statute

- ([42 USC § 8621-8630](#))
- Passed by Congress in 1981
 - Weatherization transfer part of the legislation
- [Congressional Research Service Report \(2018\)](#)
 - History of energy assistance, prior to LIHEAP a patchwork of programs

CHAPTER 94—LOW-INCOME ENERGY ASSISTANCE

SUBCHAPTER I—HOME ENERGY ASSISTANCE

Sec.

8601 to 8612. Repealed.

SUBCHAPTER II—LOW-INCOME HOME ENERGY ASSISTANCE

8621.	Home energy grants.
8622.	Definitions.
8623.	State allotments.
8624.	Applications and requirements.
8625.	Nondiscrimination provisions.
8626.	Payments to States; fiscal year requirements respecting availability, etc.
8626a.	Incentive program for leveraging non-Federal resources.
8626b.	Residential Energy Assistance Challenge option (R.E.A.Ch.).
8627.	Withholding of funds.
8628.	Limitation on use of grants for construction.
8628a.	Technical assistance, training, and compliance reviews.
8629.	Studies and reports.
8630.	Renewable fuels.

Statute

- [42 U.S.C. 8624\(k\)](#)

(k) LIMITATION ON USE OF FUNDS; WAIVER

(1) Except as provided in paragraph (2), not more than 15 percent of the greater of—

(A) the funds allotted to a State under this subchapter for any fiscal year; or

(B) the funds available to such State under this subchapter for such fiscal year;

may be used by the State for low-cost residential weatherization or other energy-related home repair for low-income households, particularly those low-income households with the lowest incomes that pay a high proportion of household income for home energy.

Regulations for going above 15%

- [45 CFR 96.83](#)
- Regulation specifies what must be included in waiver request
 - Public hearing
 - Data, service impact, justification, etc.
 - “Good Cause”, How waivers evaluated

45 CFR 96.83 - Increase in maximum amount that may be used for weatherization and other energy-related home repair.

eCFR

Authorities (U.S. Code)

prev | next

§ 96.83 Increase in maximum amount that may be used for weatherization and other energy-related home repair.

(a) Scope. This section concerns requests for waivers increasing from 15 percent to up to 25 percent of LIHEAP funds allotted or available to a grantee for a fiscal year, the maximum amount that grantees may use for low-cost residential weatherization and other energy-related home repair for low-income households (hereafter referred to as “weatherization”), pursuant to section 2605(k) of Public Law 97-35 (42 U.S.C. 8624(k)).

(b) Public inspection and comment. Before submitting waiver requests to the [Department](#), grantees must make proposed waiver requests available for public inspection within their jurisdictions in a manner that will facilitate timely and meaningful review of, and comment upon, these requests. Written public comments on



&

Waiver to go beyond 15%

- California
- Washington

State of Washington

2018

Low-Income Home Energy Assistance Program Weatherization Waiver Request

The State of Washington Department of Commerce (Commerce) is petitioning the United States Department of Health and Human Services (HHS) to waive the maximum percentage limits placed on funds used for weatherization within the Low-Income Home Energy Assistance Program (LIHEAP). Authority to request a waiver appears in the July 6, 1982 Federal Register 47 FR 29472 Part 96 of Title 45 of the Code of Federal Regulations as amended, with final rules published May 1, 1995 in 60 FR 21322.

The statute provides that, after reviewing a grantee's waiver request, HHS may grant a Good Cause Waiver request if it determines that the grantee (Commerce):

- Wyoming



ADMINISTRATION FOR
CHILDREN & FAMILIES

330 C Street, SW, 5th Floor Mail Room 5425 Washington, DC 20201 www.acf.hhs.gov

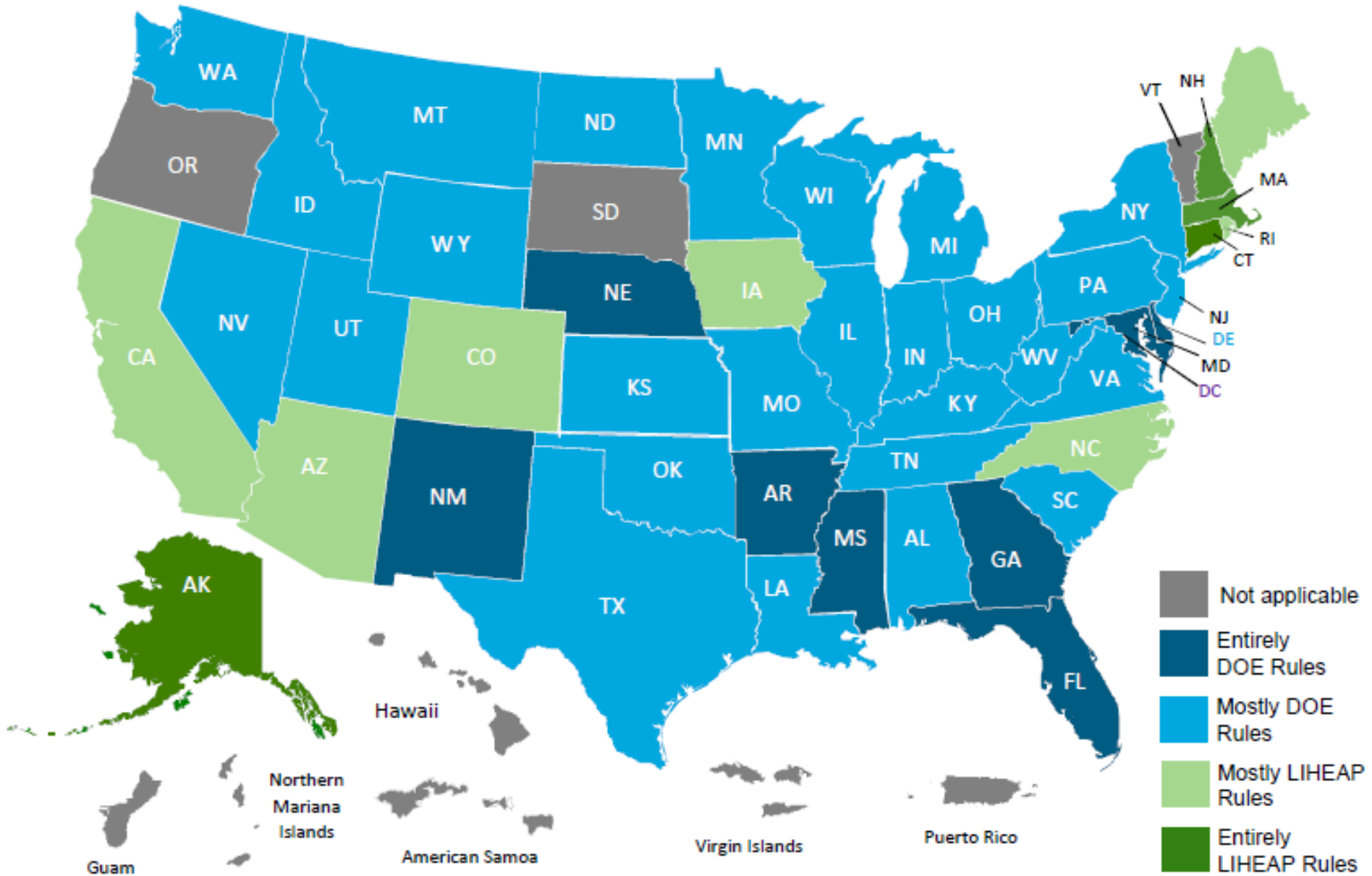
August 13, 2018

Thomas O. Forslund
Director
Wyoming Department of Family Services
2300 Capitol Avenue
Third Floor Hathaway Building
Cheyenne, Wyoming 82002-0490

Dear Mr. Forslund:

This letter is to inform you that we have approved the Wyoming's request for a waiver to increase the percentage of Low Income Home Energy Assistance Program (LIHEAP) funds allocated to weatherization assistance from 15 percent to 25 percent.


Agency Rules




Source: DOE & HHS

LIHEAP Clearing House Report 2016

- Information on various rules and policies for WAP-LIHEAP Coordination
- Access it [here](#)

**LIHEAP**
CLEARINGHOUSE

Report
JULY 2016

**Resources for Coordinating LIHEAP and WAP**

Weatherization: Coordinating LIHEAP and WAP

Introduction

Congress gave LIHEAP grantees the ability to offer low-income weatherization services as part of the Low-Income Home Energy Assistance Act ("the statute") [42 USC § 8621-8630](#) authorized in 1981, which provided monetary assistance to low-income families struggling to pay their home energy bills. LIHEAP was designed as a block grant, by which federal dollars are allocated to grantees, including all 50 states, the District of Columbia, territories and federally-recognized tribes, to be distributed for energy assistance purposes. One provision of the statute enables grantees to provide low-cost, cost-effective weatherization or other residential energy efficiency measures.

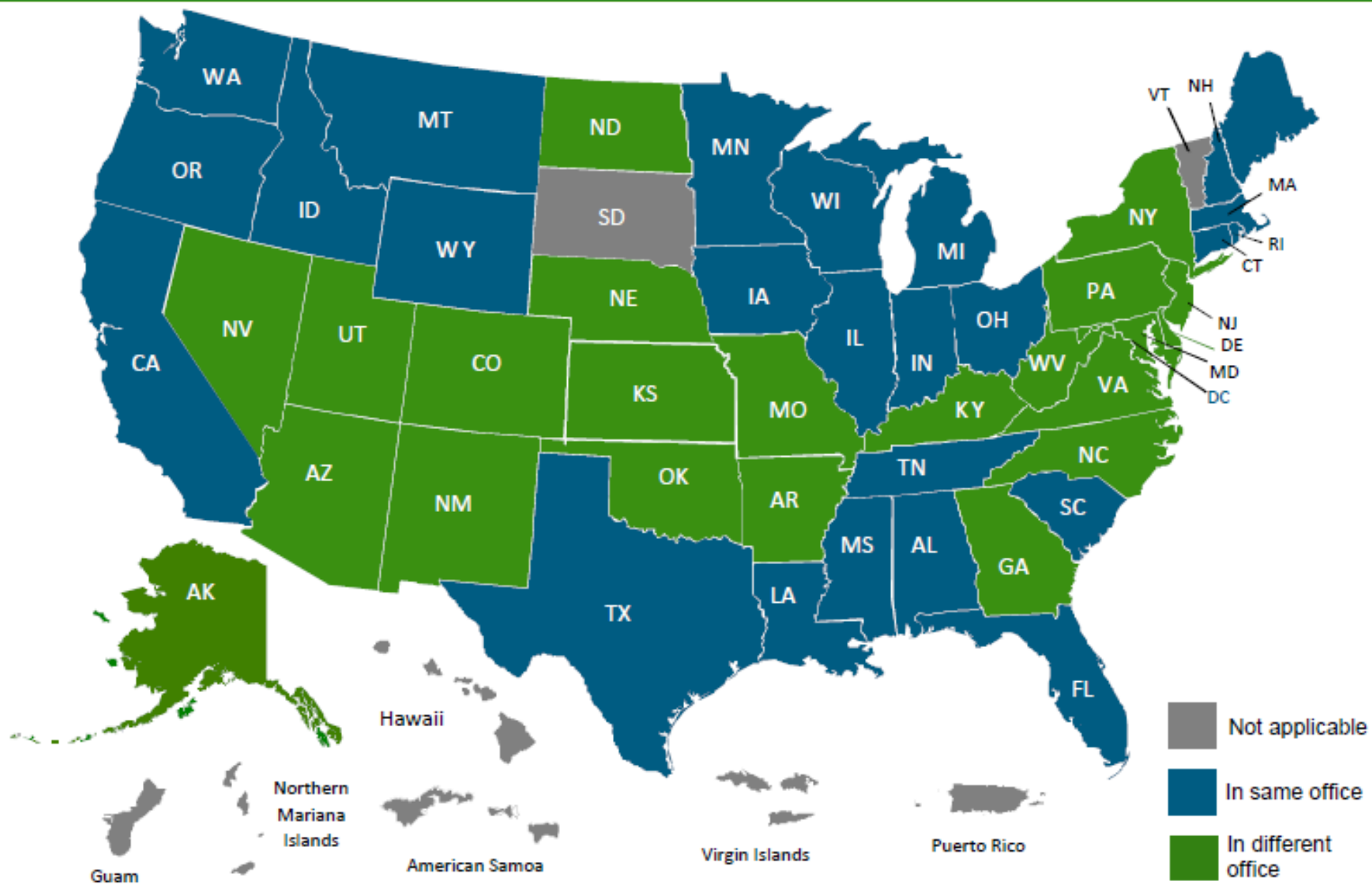
A LIHEAP weatherization program may provide many of the same services as the U.S. Department of Energy Weatherization Assistance Program (WAP), another federal program by which

- [Weatherization Assistance Program](#)
- [WAP Technical Assistance Center \(WAPTAC\)](#)
- [National Association of State Utility Consumer Advocates](#)
- LIHEAP Clearinghouse [Program Components](#); [LIHEAP Plans, Manuals and Delegation Letters](#)
- Office of Community Services, ["Weatherization: Grantee Roles and Responsibilities"](#)

Appendix III – Measures Covered by LIHEAP Weatherization by State

State	Weatherization Needs Assessment/Audits	Caulking and Insulation	Storm Windows	Furnace/Heating System Modifications/Repairs	Furnace Replacement	Cooling System Modification/Repairs	Water Conservation Measures	CFL Light Bulbs	Energy-Related roof Repair	Major Appliance Repairs	Major Appliance Replacement	Windows/Sliding Glass Doors	Doors	Water Heater	Cooling System Replacement	Other:
Alabama	x	x		x	x	x	x	x	x	x	x	x	x	x	x	
Alaska					x											Health & Safety
Arizona	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	Numerous
Arkansas	x	x	x	x	x	x		x	x	x	x	x	x	x	x	Insulation, air filtration, cooling (if medically necessary)
California	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	Numerous
Colorado	x	x	x	x	x						x					
Connecticut				x	x											Oil Tanks
Delaware	x	x		x	x		x	x	x					x		
District of Columbia	x	x	x	x	x	x	x	x				x	x	x	x	
Florida	x	x	x	x	x	x	x	x	x	x	x	x	x	x	x	Solar sun screens, health and safety
Georgia	x	x		x	x	x		x			x	x	x	x	x	
Hawaii																
Idaho	x	x	x	x	x	x		x	x	x	x	x	x	x	x	
Illinois	x	x		x	x	x		x	x	x	x	x	x	x		
Indiana	x	x		x	x	x	x	x						x		
Iowa	x	x		x	x		x	x			x	x	x	x		
Kansas	x	x	x	x	x	x	x	x			x	x	x	x	x	Numerous

WAP/LIHEAP Office Overlap




Source: DOE &
HHS




Types of Agreements

- Law passed by state legislature
- Internal decision
- Formal agreement
- Informal agreement

LIHEAP Clearinghouse

 Search

 **LIHEAP**
CLEARINGHOUSE


HOMESTATE PROGRAMSTRIBAL PROGRAMSWHO WE ARECONTACTSDISCONNECT POLICIESSTATE SNAPSHOTS


You are here: [HOME](#)


HOME

Welcome to the Clearinghouse!

This federal website serves as a hub for information about the variation that exists among LIHEAP grantees in the operation of their programs. We also provide the National Energy Assistance Referral (NEAR) service, which refers households needing assistance to a local LIHEAP office and other assistance entities if available. To learn more about the LIHEAP Clearinghouse, please see the ["Who We Are"](#) page.

 LIHEAP Virtual Library

 **NEED HELP
WITH BILLS?**

 **LIHEAP**
WEBSITE NAVIGATOR

FEATURED NEWS

ILLINOIS LIHEAP AND PIPP BEGIN OCT 1

September 12, 2018 – The Low Income Home Energy Assistance Program ([LIHEAP](#)) and the Percentage of Income Payment Plan ([PIPP](#)) will begin October 1 for eligible residents in Winnebago d [HOME](#) | The LIHEAP Clearinghouse - Google Chrome benefit is

STATE
TRIBAL



WEBSITE NAVIGATOR

Click a topic or category below to find information you need from across all federal LIHEAP websites.



GET HELP WITH
ENERGY COSTS

Need help with your
energy costs? Find
out how to apply for
assistance through
LIHEAP.



WHAT IS
LIHEAP?

Learn about
LIHEAP and how
the program helps
households with
home energy costs
and emergencies.



CONTACT US

Contact LIHEAP
staff, find your
local LIHEAP office,
or report suspected
fraud.



INFORMATION
ON STATES/
TERRITORIES/TRIBES

Find information
about state, local,
territory and
tribal programs
and policies.



GRANTEE
RESOURCES

Explore tools,
guidance and
training materials
to help LIHEAP
administrators
manage their
LIHEAP programs.



PERFORMANCE
MANAGEMENT

Discover how
LIHEAP grantees
are measuring
program outcomes
and using data
to improve their
programs.



DATA AND
REPORTS

Learn about
grantee reporting
requirements
and access data
on LIHEAP from
published reports
and the LIHEAP
Data Warehouse.



LAWS AND
POLICIES

Learn about the
federal LIHEAP
statute and the
laws, policies and
procedures that
govern LIHEAP.



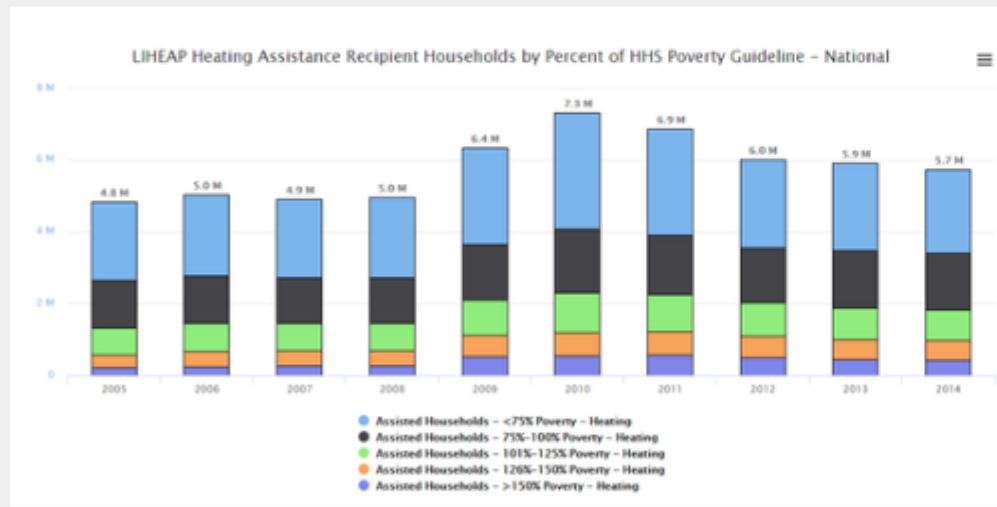
ANNOUNCEMENTS &
COMMUNICATIONS

View published
LIHEAP reports
and get the latest
information on
news, topics and
events related to
LIHEAP.

LIHEAP Datawarehouse

Advanced Data & Analytics

This section of the Data Warehouse allows you to access data to develop advanced tables and graphics, generate customized reports, and obtain national, regional, and state-level LIHEAP program statistics for available program years. Using this section of the Data Warehouse, users can find individual data elements from various sources, including LIHEAP program data, data on low-income households, and other data made available by the Office of Community Services (OCS).



Build reports



[Customize report](#) | [Back to report selection](#)

Step 1: Select the data fields you want to use:

Select the kind of data you want:

[LIHEAP Funding](#)

[LIHEAP Recipients](#)

[LIHEAP Average Benefits](#)

[LIHEAP Income-Eligible Population](#)

[Percent Served by LIHEAP](#)

Select a data category:

Select data fields (hover for help):

Step 2: Filter your data for analysis:

Data fields selected: [Clear all](#)

Select grantees: [Clear all](#) [Select all](#)

Select fiscal years: [Clear all](#) [Select all](#)

☐ All grantees

☐ Alabama

☐ Alaska

☐ Arizona

☐ Arkansas

☐ 2001

☐ 2002

☐ 2003

☐ 2004

☐ 2005

New Mexico

LIHEAP FY2016 State Profile

Total Funding Available

\$19,107,209

Funding Available to Tribes*

\$198,899

Total Households Served

64,813

Income Eligibility
Requirements

\$36,375

for a 4-person household

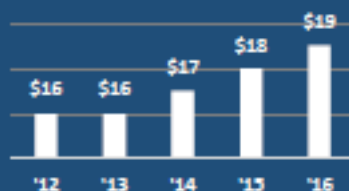
% of State Income-Eligible
Population Served

29%

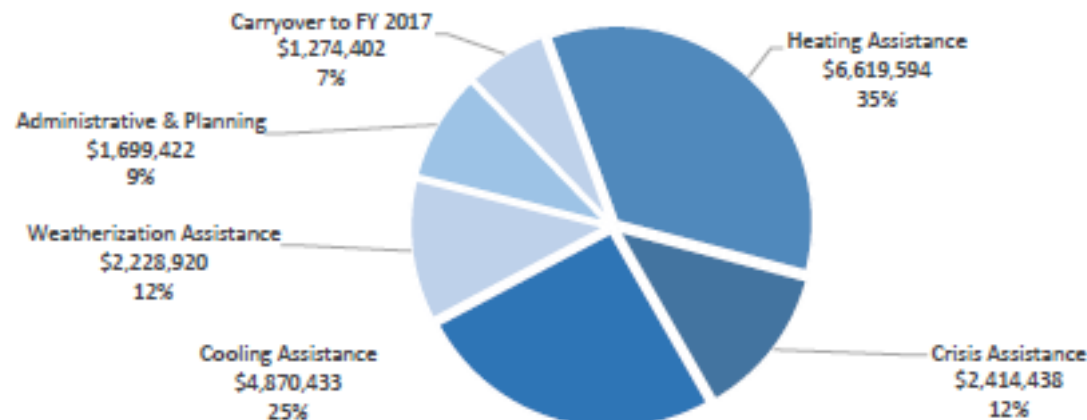
State Income-Eligible
Population

224,825

Annual Funds, 2012-2016
(\$ millions)

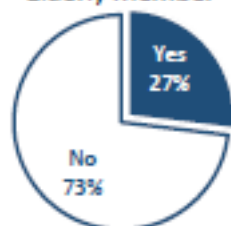


Uses of Funds

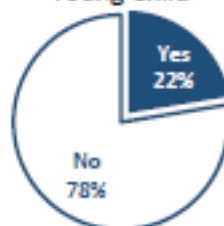


Vulnerable Recipient Households

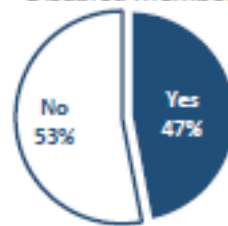
Households with
Elderly Member



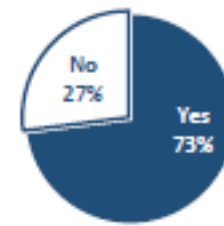
Households with
Young Child



Households with
Disabled Member



Households with Any
Vulnerable Member



Types of Assistance

Heating Assistance served 30,429 households with a reported average benefit of \$218.

Cooling Assistance served 23,034 households with a reported average benefit of \$211.

Winter Crisis Assistance served 9,694 households with a reported average benefit of \$219.

Summer Crisis Assistance served 1,395 households with a reported average benefit of \$208.

Weatherization Assistance served 375 households with a calculated average benefit of \$5,944.

* Funding Available to Tribes is FY2016 direct funding by ACF to tribes and is not included in Total Funding Available or Total Households Served

Data is current as of May 31, 2017.

For more information, see <https://liheappm.acf.hhs.gov/>.

Use of Research to Make Your Case

- [Oak Ridge National Laboratory Evaluations](#)
- [Warm Climate Cost Savings Report](#)



WAP Warm Climate Weatherization: *Opportunities for Energy Savings*

Kevin McGrath and Dan Bausch
NASCSP Winter Training Conference
March 1, 2018



Starter Pack

- Sign up list going around
- New section of membership portal

N E B R A S K A

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ENERGY OFFICE



NEBRASKA WAP & LIHEAP COORDINATION



NEBRASKA WAP & LIHEAP COORDINATION

ENERGY CONSERVATION AND PRODUCTION ACT OF 1976*

- WAP Nebraska – 1977 first allocation

LOW-INCOME HOME ENERGY ASSISTANCE ACT OF 1981*

- LIHEAP Nebraska – 1984 first allocation of funds
- NEO Sub-awardee under NDHHS

*Operated both programs under DOE Regulations



NEBRASKA WAP & LIHEAP COORDINATION

Total 1977-2017

- \$205 million
- 70,000 homes



NEBRASKA WAP & LIHEAP COORDINATION

Subgrantees

- Eight (Seven Community Action Partnership Agencies and one non-profit agency service providers) in Nebraska
 - Some all crew based
 - Some all contractor based
 - Some use a mix of both

Local code jurisdictions play an integral part on costs

Douglas County (Urban; Contractor): ASHRAE fan = \$1,266

Dawes County (Rural; Crew): ASHRAE fan = \$152



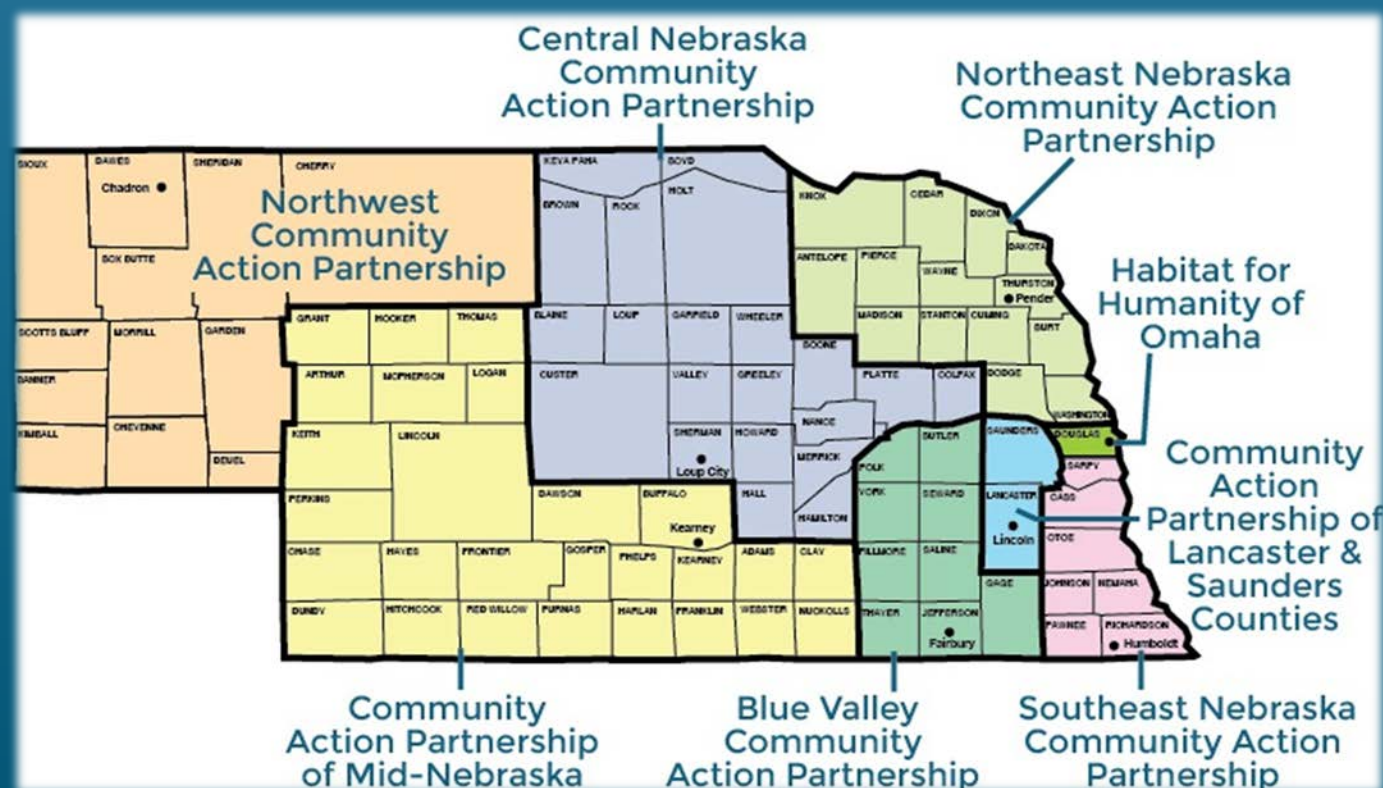
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NEBRASKA WAP & LIHEAP COORDINATION

SUBGRANTEE REGIONS OF NEBRASKA



History of the LIHEAP Program Involvement with the Weatherization Program in Nebraska

- Historically, it was left up to the Nebraska Energy Office to make all of the decisions related to program development and planning.
- In the fall of 2016 the LIHEAP Program changed its approach towards weatherization: There were two approaches utilized.
 - Focused on developing an effective collaborative relations with the State Weatherization Office. This occurred through the following strategies:
 - This occurred through scheduling regular meetings between NEO and DHHS.
 - LIHEAP Program Management starting attending Weatherization Technical Working Group meetings and other meetings hosted by the Nebraska Energy Office.
 - The merger of the LIHEAP and Community Service Block Grant Program Administration under one manager on the state level.
 - Allowed for consolidated involvement with the weatherization sub recipients (7 Community Action Agencies in Nebraska).

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History continued....

- Stopped viewing Weatherization as an optional LIHEAP federal requirement and started viewing it as an investment in low income families and individuals in Nebraska.
 - Worked in partnership with the NEO to look at LIHEAP federal statutes for Weatherization and start brainstorming new approaches to expand the impact of the Weatherization Program in Nebraska.
 - Researched how other States are administering LIHEAP Weatherization funds.
 - Corresponded via conference calls with ACF LIHEAP Program Specialist regarding possible changes.
 - Involved the Nebraska Energy Office in more of the development process of the LIHEAP State Plan.

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LIHEAP Weatherization Rules:

- Statute allows/permits States to use LIHEAP funds to provide cost effective residential weatherization & other cost effective energy-related home repair.
 - LIHEAP funds can be used for weatherization as long as they meet the following three criteria:
 - low-cost
 - cost-effective
 - residential weatherization or other energy home repairs that do not include construction
 - The statute allows States to determine the nature of their weatherization program.
 - Must have documented processes on how the program is administered and program components when utilizing LIHEAP Rules.

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LIHEAP Weatherization Allocation:

Nebraska Annual LIHEAP Total = \$29.9 Million (\$31.5 due to Onimbus Bill 3/23/18)

- Weatherization = \$2.6 Million
- 8.6 percent of total allocation
- 22 States pass-through to another State Department
- 9 States that are State or County Administered

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State Plan Development and Inter-Agency Coordination

- Inter-Agency Coordination:
 - Reoccurring monthly coordination meetings.
 - Clear expectations of both agencies and monthly monitoring of Agency LIHEAP expenditures.
 - Inter-Agency involvement in State WAP technical working groups.
 - This is a partnership and WAP's success (state-wide & nationally) is dependent on inter-agency coordination.
- LIHEAP State Plan development process in starts in May of each year.
 - Following the DOE Policy Council on the WAP Plan for the next program year.
 - Involve the Nebraska Energy Office at the beginning of the development of the State Plan.
 - In person planning meetings and filling out the sections of the plan together.

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- **2017 – LIHEAP Rules with exceptions**
 - Poverty Level – 200%
 - Multifamily requirements in accordance with DOE requirements
 - No Health & Safety limit
- **2018 – LIHEAP Rules – option to augment funds**
 - augment, verb
 1. Make (something) greater by adding to it; increase
- **2019 – LIHEAP – Other Energy Home Repairs**
 - Repair and replacement of furnace and air conditioners



NEBRASKA WAP & LIHEAP COORDINATION

Reasoning behind augmenting DOE funds with LIHEAP funds

1. Health & Safety costs increasing (DOE limited approved H & S allotment – 15%; has increased this year to 19.9%)
 - ASHRAE 62.2 fans
 - HVAC systems increase in cost and installation
 - Deferral rates increasing due to H & S issues
 - a) During the initial inspection, Subgrantee Energy Auditors must document program specific H & S work needed in the home.
 - b) Appropriate bids are secured, contracts awarded and the work is completed.
 - c) Units that exceed costs of \$1,300 limit must receive approval from the NEO on a case-by-case basis.
2. Wanted to keep program equitable to clients
3. Provide more of a “total package” of weatherization measures to clients



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Nebraska WAP LIHEAP Augmenting Fund Procedures:

Using Augmented Funds to reduce health & safety cost impacts in homes that do not require deferral. - Unlike DOE Weatherization funds, LIHEAP funds have no programmatic Health & Safety limitations. Subgrantees may use Augmenting funds to complete Health & Safety measures/work as specified in Chapter 2 of the latest DOE approved NeWAP Field Guide and Installation Standards. Measures/work eligible for funding includes, but is not limited to:

- Furnace Replacements
- Water Heater Replacements
- ASHRAE Ventilation Fans
- Carbon Monoxide Alarms



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- During the initial inspection, the Subgrantee Energy Auditors must document program specific health and safety work needs in the home.
- Appropriate bids are secured, contracts awarded and the work is completed.
- Units that exceed \$1,300 limit must receive approval from NEO on a case-by-case basis.
- The Energy Audit on the home is completed, analyzing energy savings and the cost-effectiveness of implementing additional weatherization work using the efficiency of the newly installed equipment as “existing equipment efficiency”.
- Following the weatherization of the home and agency Quality Control Inspections can be processed for review and payment.
- The Subgrantee reimbursement request will indicate that more than one funding source has been used on the home, LIHEAP Augmented funds for health and safety work and DOE funds for weatherization work, with appropriate funding designated to each funding source.



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Reducing Deferrals with LIHEAP Augmenting Funds

LIHEAP funds have less restrictive funding constraints than DOE

- Mold, Moisture and Sewer Problems
- Building Structure
- Roofing
- Electrical Issues
- Fuel leaks
- Repairing Stairs and Hand Rails
- Pests
- Unhealthy Living Conditions



NEBRASKA WAP & LIHEAP COORDINATION

- During the initial inspection of the Subgrantee Energy Auditors must document deferral issues associated with the home.
- Appropriate bids are secured.
- In units where the **entire** cost associated with addressing deferral issues in the home does not exceed \$1,600 contracts can be awarded and the work completed.
- Units where the **entire** cost associated with addressing deferral issues in the home exceeds the \$1,600 limit, the expenditures must approved by NEO prior to contracts can being awarded and the work completed. Approval for exceeding the \$1,600 limit will be based on, but not limited to, information associated with:
 - The Total Cost of Augmenting Deferral Funds Requested
 - The Property Value of the Home
 - The Length of Time of Home Ownership
 - The Number of Deferral Issues Being Addressed



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Use audit tool to determine measures!

The Subrecipient may have an expenditure per home based on the costs associated with weatherization measures indicated as cost effective by the energy audit tool (NEAT/MHEA) and any required health and safety costs as per the Nebraska Weatherization Assistance Program Field Guide and Installation Standards.

*Not allowed to split costs of a measure!



NEBRASKA WAP & LIHEAP COORDINATION

Nebraska Weatherization Bulletin 18-2A: NeWAP LIHEAP Augmenting Fund Procedures

Purpose

- Guidance
- Consistency in program operations
- NEO Bulletins: Documentation Guidance on WAP State Policy. Easily accessible information for new hires/or familiarization and reference for existing Subgrantee staff on WAP procedures



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NEBRASKA WAP & LIHEAP COORDINATION

NEO - Nebraska Energy | What is energy use inter | BCJO Details - Nebraska

Secure | https://neobcjo.com/BCJO/Detail/7bcjoPk=2387

Apps | U.S. Government We | NEO Database | NEO Website | Purchasing - Materiel | eCFR - Code of Fed | NASCSP Home | Weatherize | Depart | 45 CFR 75.352 - Reg | 2017 / 2018 Tax Prep | EERE: Project Manag | eCFR - Code of Fed

Hello, tom.tabor@nebraska.gov | log off

NEO Weatherization

BCJO DETAILS: 2387, 17DA105

Aid Agreements | BCJOs | Reimbursements | Reports | Admin | Help

2387, 17DA105

PAGE 1
PAGE 2
PAGE 3
PAGE 4

PREV ALL NEXT

ATTACHMENTS

WORKFLOW:
UPDATE
ANALYSIS:
SHOW
EXPORT:
PDF XLS TIF HISTORY

GENERAL INFORMATION:

Released for Reimbursement:	Job Number:	Reimbursements:
<input checked="" type="checkbox"/>	17DA105	718, 720.
Submitted:	Production Date:	Historical Preservation:
3/7/2018 4:54 PM	09/09/1999	Section 106 review completed under PA

Selected Aid Agreements:

Aid Agreement	Award No	Funding Sour	Agency	Status	Energy Measures
1187	17/18-006...	DOE EE00...	Northwest Community Action	Executed	Edit
1200	17/18-014L	LIHEAP FF...	Northwest Community Action	Executed	Edit

RESET COLUMNS

In Progress Monitoring:

Follow-Up Completed:	Monitor:	Date:
<input type="checkbox"/>		

Notes:

EDIT IN PROGRESS MONITORING

Previous Weatherization:

Previously Weatherized:	Reference Number:
<input type="checkbox"/>	

Status:

Current Status:

- Augmented with LIHEAP funds on Health and Safety towards an ASHRAE 62.2 fan
- \$1,000 of Energy Efficiency that SIR to keep DOE Aver./unit cost down

LIHEAP Manager Perspective

- How to minimize inter-agency conflict:
 - Effective interagency coordination/communication reduces conflicts.
 - Assists with ACF LIHEAP monitoring and State single audits.
 - It is essential to communicate with your LIHEAP manager about issues that are being discovered during subrecipient monitoring.
 - Provide a copy of the official monitoring reports following onsite visits.
 - Keep each other updated on state agency and DOE/ACF “happenings”
- Future of LIHEAP Weatherization:
 - Inter-agency coordination of WAP with the LIHEAP Federal Performance Measures.
 - Exploring ways to increase the LIHEAP transfer.
 - Provide educations to department/agency workforce on WAP program.

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Helping People Live Better Lives.

Governor Pete Ricketts

Vision:

Grow Nebraska

Mission:

Create opportunity through more effective, more efficient, and customer focused state government

Priorities:

- Efficiency and Effectiveness
- Customer Service
- Growth
- Public Safety
- Reduced Regulatory Burden

We Value:

- The Taxpayer
- Our Team
- Simplicity
- Transparency
- Accountability
- Integrity
- Respect

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Contact Information

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Good Life. Great Mission.

DEPT. OF HEALTH AND HUMAN SERVICES

Helping People Live Better Lives.



Missouri Weatherization's Relationship with LIHEAP

Robert Garber, MO Division of Energy

The First Problem

Missouri's WAP is
administered by the
Missouri Department of
Economic Development's
Division of Energy

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**Missouri's LIHEAP program
is administered by the
Missouri Department of
Social Services'
Family Support Division**

Background

- Missouri's WAP network is made up of 17 Community Action Agencies and one Non-Profit Organization
- All 18 WAP subgrantees are also the LIHEAP subgrantees for their service areas

History

- Prior to 2015, the Missouri WAP had only received LIHEAP funds when the Department of Social Services didn't think they would be able to completely spend out their grant.
- The largest amount received to that point was \$1 million.

History

- In May 2014, the MO legislature added a line to the State's FY 2015 budget that said 10% (up to \$7 Million) of DSS's LIHEAP funding was to be transferred to the Division of Energy's WAP.
- They have continued to include this line in the budget every year since.

Distributing the Funds

- It was established in the budget bill that distribution of the \$7 million would be orchestrated through an Memorandum of Understanding (MOU) between Energy and Social Services.

Sounds simple enough...

Distributing the Funds

- The first MOU took several months to iron out, leaving our subgrantees only 8 months to spend out an amount that more than doubled their total expected budget for that year.
- Subsequent MOU's have taken less time, but it is still a difficult and drawn-out process.

Distributing the Funds

- The transfer of funds from Social Services to Energy is currently accomplished through “reimbursement for expenditures incurred in the weatherization of homes”.
- We are asking the legislature to include in the budget’s transfer language a provision that the full \$7 million will be transferred to Energy as soon as Social Services receives their grant from HHS.

Distributing the Funds

- Ultimate Goal: Make the transfer a law
- Would alleviate having to petition the Budget Director every year, and then watch the budget process to ensure the wording for the LIHEAP transfer is not changed or dropped prior to passage
- Grass roots effort by the Community Action Agencies



Administering the Funds

Administering the Funds

- In Missouri, WAP runs under the same rules whether funded by DOE or LIHEAP per the MOU and the Missouri LIHEAP State Plan.
- The WAP currently has no participation in the Missouri LIHEAP State Plan process, though we plan to submit a statement of requests prior to the development of next year's LIHEAP State Plan.

LIHEAP State Plan Variance Requests

My LIHEAP Christmas List ...

LIHEAP State Plan Variance Requests

5.1 Designate the income eligibility threshold used for the Weatherization component.

5.2 Do you enter into an interagency agreement to have another government agency administer a WEATHERIZATION component?

5.3 If yes, name the agency.

5.4 Is there a separate monitoring protocol for weatherization?

LIHEAP State Plan Variance Requests

WEATHERIZATION - Types of Rules

5.5 Under what rules do you administer LIHEAP weatherization? (Check only one.)

☐

Entirely under LIHEAP (not DOE) rules



Entirely under DOE WAP (not LIHEAP) rules

☐

Mostly under LIHEAP rules with the following DOE WAP rule(s) where LIHEAP and WAP rules differ

LIHEAP State Plan Variance Requests

<input checked="" type="checkbox"/>	Mostly under DOE WAP rules, with the following LIHEAP rule(s) where LIHEAP and WAP rules differ (Check all that apply.)
<input type="checkbox"/>	Income Threshold
<input type="checkbox"/>	Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit.
<input checked="" type="checkbox"/>	Weatherization measures are not subject to DOE Savings to Investment Ratio (SIR) standards.
<input checked="" type="checkbox"/>	Other - Describe:

LIHEAP State Plan Variance Requests

What does “other” include? For Missouri, we specifically wanted to:

- Re-weatherize homes that were initially weatherized before 2000.
- Be able to pay for some repairs that would be considered “beyond the scope of weatherization”, so we can decrease our number of deferrals.

LIHEAP State Plan Variance Requests

- LIHEAP Weatherization does not follow the DOE reweatherization date of September 30, 1994.

LIHEAP State Plan Variance Requests

- LIHEAP Weatherization does not follow the DOE reweatherization date of September 30, 1994.
- Energy related home repair: (Name of State) will allow the use of LIHEAP Weatherization funds for structural and ancillary repairs, but only if the repairs are required to enable effective weatherization.

LIHEAP State Plan Variance Requests

- Skirting of mobile homes or insulation of existing skirting

LIHEAP State Plan Variance Requests

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- LIHEAP funds may be used for cost-effective, energy-related fuel switching

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- Final inspections are required for LIHEAP homes, but not necessarily by a Quality Control Inspector

LIHEAP State Plan Variance Requests

- Skirting of mobile homes or insulation of existing skirting
- LIHEAP funds may be used for cost-effective, energy-related fuel switching
- Final inspections are required for LIHEAP homes, but not necessarily by a Quality Control Inspector
- LIHEAP Weatherization is not subject to the DOE WAP maximum health & safety cap

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used for the procurement of vehicles and equipment

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used for the procurement of vehicles and equipment
- LIHEAP funds may be used for Knob & Tube wiring removal when removal would cause the related measure to not have an SIR of 1.0 or greater

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used for the procurement of vehicles and equipment
- LIHEAP funds may be used for Knob & Tube wiring removal when removal would cause the related measure to not have an SIR of 1.0 or greater
- LIHEAP funds will be used to pay for all health & safety measures

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used to repair or replace gas cook stoves

LIHEAP State Plan Variance Requests

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- MO's LIHEAP funds can be used to go back to a home which was previously weatherized if their heating system fails and needs repaired or replaced

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used to repair or replace gas cook stoves
- MO's LIHEAP funds can be used to go back to a home which was previously weatherized if their heating system fails and needs repaired or replaced
- MO LIHEAP will provide MO WAP access to data reports of LIHEAP households for the purpose of outreach

LIHEAP State Plan Variance Requests

- If an applicant received LIHEAP assistance during the most recent program cycle, the application can be considered automatically eligible

LIHEAP State Plan Variance Requests

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- LIHEAP Weatherization will allow the omission of some measures if there are documented reasons for not doing them

LIHEAP State Plan Variance Requests

- If an applicant received LIHEAP assistance during the most recent program cycle, the application can be considered automatically eligible
- LIHEAP Weatherization will allow the omission of some measures if there are documented reasons for not doing them
- LIHEAP Weatherization does not require ASHRAE 62.2 compliance.

LIHEAP State Plan Variance Requests

- LIHEAP funds may be used to bring a residence into code compliance when non-compliance would prevent weatherization

Contact Information

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The Department of Economic Development - Division of Energy assists, educates, and encourages Missourians to advance the efficient use of diverse energy resources to drive economic growth, provide for a healthier environment, and achieve greater energy security for future generations.